

OVERVIEW AND SCRUTINY BOARD
Overview & Scrutiny Committee
Agenda

Date Tuesday 10 September 2019

Time 6.00 pm

Venue Crompton Suite, Civic Centre, Oldham, West Street, Oldham, OL1 1NL

- Notes
1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Mark Hardman at least 24 hours in advance of the meeting.
 2. CONTACT OFFICER for this agenda is Mark Hardman Tel. 0161 770 5151 or email mark.hardman@oldham.gov.uk
 3. PUBLIC QUESTIONS - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Thursday, 5 September 2019.
 4. FILMING - The Council, members of the public and the press may record / film / photograph or broadcast this meeting when the public and the press are not lawfully excluded. Any member of the public who attends a meeting and objects to being filmed should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

Please note that anyone using recording equipment both audio and visual will not be permitted to leave the equipment in the room where a private meeting is held.

Recording and reporting the Council's meetings is subject to the law including the law of defamation, the Human Rights Act, the Data Protection Act and the law on public order offences.

MEMBERSHIP OF THE OVERVIEW AND SCRUTINY BOARD

Councillors McLaren (Chair), Taylor, Toor, Harkness, Jacques, Curley, Price and Surjan

Item No

1 Apologies For Absence



2 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

3 Urgent Business

Urgent business, if any, introduced by the Chair

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes of Previous Meeting (Pages 1 - 14)

The Minutes of the meeting of the Overview and Scrutiny Board held on 23rd July 2019 are attached for approval.

6 Minutes of the Performance and Value for Money Select Committee (Pages 15 - 20)

The minutes of the meeting of the Performance and Value for Money Select Committee held on 27th June 2019 are attached for noting.

7 Minutes of the Health Scrutiny Committee (Pages 21 - 28)

The minutes of the meeting of the Health Scrutiny Committee held on 2nd July 2019 are attached for noting.

8 Minutes of the Greater Manchester Combined Authority Corporate Issues and Reform Overview and Scrutiny Committee (Pages 29 - 34)

The minutes of the meeting of the Greater Manchester Combined Authority Corporate Issues and Reform Overview and Scrutiny Committee held on 18th June 2019 are attached for noting.

9 SEND Services - Update (Pages 35 - 38)

10 Children's Services: Getting to Good - Update

Report to follow.

11 Oldham Cares Commissioning Arrangements Update (Pages 39 - 52)

12 Transport Capital Projects (Pages 53 - 60)

13 General Exceptions and Urgent Decisions (Pages 61 - 62)

The Board is requested to note the decisions that have been taken under Rule 16 or 17 of the Council's Constitution since the last meeting of the Overview and Scrutiny Board held on 18th June 2019.

If a detailed explanation is required and an officer is to attend the meeting to provide further information, please contact Constitutional Services by 12.00 noon on Friday, 6th September 2019.

14 Overview and Scrutiny Board Work Programme (Pages 63 - 84)

The Board is requested to comment and note the Overview and Scrutiny Board Work Programme for the 2019/20 Municipal Year.

A briefing paper related to improving public safety in the night time economy linked to the private hire and taxi trade is appended to the Work Programme. Any Member wishing to have an officer attend the meeting to speak to the report should contact Constitutional Services by no later than noon on Friday, 6th September.

15 Key Decision Document (Pages 85 - 102)

The Board is requested to note the latest Key Decision Document.

16 Date and Time of Next Meeting

The date and time of the next Overview and Scrutiny Board will be Tuesday, 22nd October 2019 at 6.00 p.m.

17 Exclusion of Press and Public

That, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it contains exempt information under paragraph 6 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

18 Selective Licensing (Pages 103 - 198)

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OVERVIEW AND SCRUTINY BOARD
23/07/2019 at 6.00 pm

Present: Councillor McLaren (Chair)
Councillors Harkness, Curley, Hulme and Surjan

Also in Attendance:

Lori Hughes	Constitutional Services
Dami Awobajo	Head of Business Intelligence
Jon Bloor	Head of Enterprise and Skills
Sheena MacFarlane	Libraries, Heritage & Arts
Councillor Shaid Mushtaq	Cabinet Member, Education and Skills
Peter Pawson	Principal Consultant

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors Jacques, Price, Taylor and Toor.

2 **DECLARATIONS OF INTEREST**

Councillor Surjan declared a personal interest at Item 14 as the organisation where she was employed had received funding through the Thriving Communities programme.

3 **URGENT BUSINESS**

There were no items of urgent business received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETING**

Members queried the Clean Air Plan as an officer had not presented the report. Members were informed that a briefing note was included on the work programme item on the agenda.

RESOLVED that the minutes of the Overview and Scrutiny Board held on 18th June 2019 be approved as a correct record.

6 **MINUTES OF THE PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE**

RESOLVED that the minutes of the Performance and Value for Money Select Committee held on 21st March 2019 be noted.

7 **MINUTES OF THE HEALTH SCRUTINY SUB-COMMITTEE**

RESOLVED that the minutes of the Health Scrutiny Sub-Committee held on 26th March 2019 be noted.

8 **MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) ECONOMY, BUSINESS GROWTH AND SKILLS SCRUTINY COMMITTEE**

RESOLVED that the minutes of the GMCA Economy, Business Growth and Skills Scrutiny Committee meetings held on 12th April 2019 and 14th June 2019 be noted.

9 **MINUTES OF THE GREATER MANCHESTER COMBINED**

AUTHORITY (GMCA) HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE

RESOLVED that the minutes of the GMCA Housing, Planning and Environment Overview and Scrutiny meeting held on 11th April 2019 be noted.

10

MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE

RESOLVED that the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee held on 19th March 2019 be noted.

11

OLDHAM WORK AND SKILLS STRATEGY UPDATE

The Board gave consideration to a report which provided an update on the progress related to the key components of the Work and Skills Strategy as requested by the Board on 11 July 2018.

The Work and Skills Strategy (2016 – 2020) sought to improve population skills outcomes which supported Oldham’s strategic goals. It was intended to inform and raise awareness across the Oldham Partnership of the complexity of, and multiple challenges which faced the employment and skills systems and to position the Oldham economy in the context of emerging strategies for employments and skills across Greater Manchester (GM).

The Work and Skills Strategy was organised around four strategic goals supported by a new outcomes framework for work and skills. The goals were:

1. Create Jobs: which included targets for Phase 2 of Get Oldham Working;
2. Social regeneration and in-work progression, which include the new pilot Career Advancement Service;
3. Deliver the OESC and Improve the Colleges which included a commitment to support the sustainability of the post-Area Based Review settlement for Oldham; and
4. Support a Thriving Private Sector, which included better representation on the six priority employment sectors in the partnership framework.

The strategy had been written to complement the new regeneration framework for Oldham by focussing particularly on ‘social regeneration’ objectives and developing share ownership of these across all partners and providers. It acted as one of the three major components of the Oldham Strategic Investment Framework (SIF) for economic regeneration and positioned Oldham in the context of GM Devolution of employment and skills.

The following was highlighted:

- The successful attraction of £2.3m of European Social Fund monies (to pre-empt the delivery of Skills Support

For Employment, RAISE and National Careers service programmes, which enabled a full programme of employment and skills support to be delivered by Get Oldham Working.

- Agreement with GM Combined Authority to maintain the £2.83m commitment to Oldham Lifelong Learning service for the delivery of Adult Education Budget related activity.



Members were also advised of the funding risks.

Members were informed of improvements in performance, work with the LGA Selected Programme and work alongside colleges and other providers for sectoral pathways. Some of the key factors were Health & Social Care; Construction; Business Growth & Professional Services; and Manufacturing. Members were informed that the Get Oldham Working targets had been reached 9 months early with 3,642 people in employment. The programme was supported by European funding which was secure for the foreseeable future. There were 32 staff on the programme and support received from the Learning and Development Network.

Members were informed that the Career Advancement Service was unique as it worked with people already in employment and as a consequence, increased attainment levels had had a £2.4m impact on the local economy. Members were informed of promotion of the programme through GMCA, success in reprofiling work and work towards economic inclusion.

Members queried the increase in the no education qualification, what was being done about long-term unemployment and work in terms of apprenticeships especially with the airport. Members were informed of work with the private sector and other agencies. Funding had been secured to work with businesses who had not previously taken on apprentices but those companies would need to pay the Living Wage. Detailed information would be circulated separately.

Members queried the low take up under the advanced learning strategy. Members were advised of the issue of indebtedness and only 6 people had been able to get a loan. Members were informed about access to the apprenticeship levy programme, alternative pathways and the national retraining scheme. The relocation of Shop Direct was given as an example and work ongoing related to redundancy and retaining.

Member asked about the performance data related to no qualifications. Members were informed that the actual number would not be known until after the completion of the annual population survey when the trend analysis would be undertaken. There had been a slight improvement with an

increase in NVQ4. Members were informed of the impact of people who had moved into Oldham on a short-term basis without any or low-level skills.



Members sought an update on the Area Based Review and were informed that the review had not been productive. Practicalities with regard to Oldham residents were considered. The college was now rated Good and in a strong position to stand alone and was sharing good practice.

Members asked what was being done to keep young people in Oldham, skills needed and creation of jobs. Members were informed that it was recognised that some students would not perform well academically, and options would need to be addressed. There was still the vocational route available. Progress was being made on changes with an emphasis on technical vocations. In terms of career management, support for businesses on workforce development was being investigated.

Members queried the Working Well Early Help and the investment for Oldham. Members were informed that 11% of referrals was in line with what had been expected. Scrutiny at GM level could address fairness.

Members referenced previous criticism from local businesses in that courses had not matched requirements and if there had been any progress. Members were informed that there was employers' involvement in putting the courses together, link to employers and placements and a GM bridge which created a direct link with young people and employers. The readiness issue of primary pupils moving to secondary school and onward issues regarding students being workforce ready was part of the process.

Members sought and received confirmation that OESC activity would be reported separately.

This strategy would conclude in March 2020. Over the next six months a new strategy would be developed. This would include at post 14 to address expectations from employers and work with schools and colleges.

RESOLVED that an update on the Oldham Work And Skills Strategy be received in 12 months.

12

BUSINESS AND INVESTMENT REVIEW UPDATE

The Board gave consideration to an update on the progress of the Business and Investment Review as requested by the Board.

The Business and Investment Review looked at how the Council could optimise business engagement and provided a competitive business support offer to maximise business growth and investment in the Borough.

Since the implementation of the review in January 2018, there had been considerable progress in staffing, improved business engagement and the development of the Oldham business support offer.

Additional resources had been recruited to support existing staff. Their responsibilities were outlined in the report.

The report outlined improved business engagement which required the development of shared approach to business intelligence, engagement and marketing across a range of partners who were working with businesses in Oldham. Achievements since July 2018 included data sharing and working protocols established with the Business Growth Hub, implementation of an account management approach to business engagement led by the Council and the Business Growth Hub, a refresh of Team Oldham to ensure consistency of representatives so there was a single representative for manufacturing, start-up, finance as well as alignment of their services with the account management approach and supported the delivery of the 2019 Oldham Business Awards.

Members were also informed on the development of the Oldham business support offer. Oldham had a strong business offer but remain competitive. There were areas that needed to be strengthened to support business start-up, growth and investment. Members were advised of progress as outlined in the report. Members were informed of the European funding element and the impact of Brexit had delayed the programme. Work was ongoing to increase business sustainability, 1700 business had spoken to the Council, 900 had been assisted with 12 hours or more support.

Members were provided an update on the Key Performance Indicators and informed that the services was on track to achieve above target.

Members commented that work with start-ups was good. Members asked about European funding and Brexit and if there was a risk and what would be done after that. Members were informed that funding was guaranteed until 2022, shared Prosperity Funding was seen as a replacement. There were concerns about the lack of consultation at this time. There had been suggestions put forward for alternative funding strategies.

Members asked about work undertaken with the third sector. Members were informed of work with the Oldham Enterprise Trust. The Oldham survival rate had increased. Enterprise skills were being supported and the Council had agreed to double the number of cooperative business supported. Social enterprises could not depend on grants to survive.

RESOLVED that:

1. The update on the Business and Investment Review be noted.

2. An update on the Business and Investment review to be scheduled at an appropriate stage.

13

HERITAGE, LIBRARIES AND ARTS' OFFER TO SCHOOLS

The Board gave consideration to a report which provided an overview of services provided by the Heritage, Libraries and Arts to school. Collaborative approaches and new initiatives were highlighted to the Board. This included:

- Library service officers of class visits, self-directed class visit and activity of staff in local schools as well as homework and study space;
- Gallery Oldham whose offer included self-guided visits and resources provided by the gallery and cross-curricular facilitated sessions;
- Oldham Theatre Workshop;
- Oldham Arts Development;
- Local Studies and Archive;
- Oldham Music Service which provided whole class and individual music tuition; and
- Cross-service collaborations.

New initiatives included Story Walks and Poverty Proofing Schools Project. The Heritage Schools Programme was developed in response to the government report on cultural education in England. Members were informed new resources available in 2019/20. Members were also informed of challenges which included financial in response to budget pressures, transport as schools were concerned about the cost of coach hire and communications with schools.

The integrated programme work with Oldham Theatre Workshop was highlighted to members which worked with children with special needs and mainstream schools together. Members were informed of the offer which combined services such as using music and heritage artefacts. Work was also ongoing to support home educated young people and this had received positive feedback. Charges had been introduced for some workshops, but this had not impacted on the take up of classes.

Members asked about the challenges in transport and how many schools could not come to events. Members were informed that the service was not aware of any schools who did not choose to visit libraries. As well as transport, risk assessments had become difficult.

Members asked about the funding strategy and were informed of the link to the Heritage Schools Programme and funding for two projects through the Prince's Trust which had allowed engagement with schools which had not previously visited the service. The funding had been a one-off opportunity.

Members sought further clarification on the transport issues for schools and the possibility of access funding with Friends of

Schools and link to other aspects such as sport and suggested a discussion which was supported.

Members asked about the charges which had been introduced and it was clarified that charges were for facilitated workshops, schools could still visit the library for fees.



RESOLVED that:

1. The overview of the Heritage, Libraries and Arts' Offer to schools be noted.
2. A discussion be scheduled related to access funding.

14

THRIVING COMMUNITIES PROGRAMME UPDATE

The Board gave consideration to a report which provided an update on progress of the Thriving Communities programme.

The Board were informed that the Oldham model, the Council and its partners, were committed to a co-operative future for Oldham where 'everyone does their bit and everybody benefits'. The Partnership's Oldham Plan 2017 – 2022 set out the Oldham Model for delivering tangible and sustained change. To deliver the common objectives of the Thriving Communities element and deliver the common objectives of the health and social care integration, funding was agreed from the Greater Manchester Transformation Fund. There was a three-year programme which focused on building upon strengths and support groups in the voluntary, community, faith and social enterprise sector; supported people earlier in the care pathway and drove the shift to earlier intervention and prevention by helping Oldham residents make better life choices and not progress into higher levels of need.

Key projects and updates were highlighted which included:

- More than medical support (social prescribing) which helps with residents make better life choices;
- The Social Prescribing Network in Oldham West which was bridging the gap between medical care and the community;
- Fast Grants which was delivering £60k each year into grassroots community groups;
- Social Action Fund would be used over 3 years to commission five projects to tackle loneliness;
- Working closer health improvement and public health;
- Communications, media and profile for Oldham;
- Workforce Development; and
- A stronger focus on evidence and evaluation with the Thriving Communities index.

Members were informed about the support provided earlier in the care pathway to prevent high levels of need and were informed that 150 people had been supported in Oldham West via links with community groups who delivered multiple interventions. This had resulted in a positive trend with a

reduction in attendance at the accident and emergency unit. A contract had been awarded to Action Together which was mobilised across the whole of the borough.



Members were informed of the Fast Grants which were a way of getting support into a community. Another tranche would be awarded at the end of the month. Groups assisted included Oldham Play Action Group, Groundwork Consortium, Street Angels which would be additional asset to tackle homelessness and Workforce Development to enhance the Health and Care workforce.

Engagement had taken place with members and further sessions were planned.

Members commented on the good work and the results in the reduction in GP visits and asked of there were plans to get better data. Members were informed that data was being used from a small cohort. Work was ongoing with Oldham Cares for data collection to assess what happens in life afterwards. Information governance was a challenge.

Members sought and received clarification on reduction in demand in GPs and savings made. Members were informed that the health and care economy should feel relief in costs, but the costs could not be quantified at this time.

Members referred to the reference to improve connections and informed of an asset management map to access groups. Another possibility was through the fast grants aspect part of evaluation which reported back how the grant had worked. Applicants would complete an evaluation sheet with questions related to how to widen the influence, work with other groups and the results.

RESOLVED that:

1. The update on the Thriving Communities Programme be noted.
2. The request for support and engagement with the social prescribing roll-out across Oldham be agreed.
3. The request that elected members make community groups aware of the next tranche of Fast Grants be supported.
4. A further update be brought back to the Overview and Scrutiny Board in 12 months time.

15

COUNCIL MOTIONS

The Board were advised of two motions which had been referred to them at the Full Council meeting held on 10th July 2019.

1. Youth Council Motion related to Knife Crime:

“In the Year up to March 2018, in a report by the Office for National Statistics (ONS), analysis of knife crime

figures showed that the number of fatal stabbings in England and Wales was at its highest level since 1946. With just less than 5,000 young people, aged 10 to 17, cautioned or convicted of a knife related crime and an 45% increase in the number of people, aged 16 to 24, that had been a victim of knife crime, it appears to be at epidemic levels.

It must be mentioned as well that this is not a London based problem as suggested by some media. Thankfully the report showed Oldham was not in the top ten when looking at numbers of homicides per 100,000 population, however, other North West areas were in the top 10 rankings of 'worst place for killings'.

In our 2018 Make Your Mark consultation, 2,167 young people voted to 'Put an End to Knife Crime' as their number one issues that needs to be tackled in Oldham. This was the top issue, coming higher than ending homelessness and equal pay for equal work. Given this was voted by our constituents we have made this a priority. As such Oldham Youth Council wanted to dig deeper into this issue so used 10-forward survey, going out into our communities to consult with young people to find out why they feel knife crime is an issue and what can be done to reduce it.

Our surveys would suggest that most of Oldham's young people do not carry bladed weapons, but 14% of respondents did admit to having carried a knife. Half of these suggested they carried a knife for legitimate reasons, such as for Duke of Edinburgh Award or for eating their lunches, but the other half felt they needed it for protection. If this result is suggestive of the numbers of young people carrying bladed weapons it would seem to be much higher than the number of young people cautioned or convicted, which represents less than 1% of the 10 to 17-year-old population. The survey responses also showed that nearly 40% of young people knew someone who had carried a knife. While this doesn't give an indication of levels of knife crime it may suggest that young people who do carry knives or bladed weapons are happy to share this fact to brag or intimidate, which, may lead to more fear in young people and a need for protection that they assume a knife brings.

Those who don't carry knives were concerned that they could be arrested and that they could be injured by carrying knives. This would appear to show that current awareness and education is working for young people but probably only for those who wouldn't pick up knives anyway. We as Oldham Youth Council have pledged to work with local schools and Oldham Council to help develop that training to keep getting the message across but also try and mitigate any fears coming from moral panics around knife crime.

We wanted to flip the questioning on its head by asking why most young people do not carry knives. The biggest response was that young people didn't need to because they felt safe. This leads us to conclude that it is a

perception of places being unsafe rather than real lived experience that leads young people to carrying weapons. Therefore, we feel that work needs to be done, with young people, to challenge the misconception portrayed across the media that UK streets are dangerous. In working with young people to show that Oldham is a safe place to live, work and go to school we would hope to challenge the minority of young people that carry bladed weapons and prevent others from taking up knives. Indeed, participants indicated that they felt that safety should come from adult support. Responses asked for a higher Police presence, not just to catch criminals but to engage the community. They suggested that organisations, such as the Police and Local Authority, should work with young people outside of the classroom to divert them from any potential negative behaviours, but also engage young people to help them feel safe and prevent the perceived need to carry knives. They asked for support from organisations, to provide places to go where they can receive help, advice and information as well as alternative positive activities to dissuade them from involvement in knife crime.

We as Oldham Youth Council recognise the benefits of young people engaging with adults, especially professionals whose role it is to work with and support young people. Recently the All-Parliamentary Group for Youth Affairs reported that the loss of youth services has contributed to the rise in knife crime, plus, that youth work provides a safe environment and a qualified youth worker to build trust and de-escalate conflict. The Report highlighted that those authorities where cuts to youth services were the largest had the biggest increases in knife crime related incidents.

We want Oldham to be a safe place for all, we want Oldham to ensure that all our children and young people are given every opportunity to grow up in a town where they can thrive and where they can reach their full potential.

We recognise that young people need access to high quality youth opportunities. Opportunities that enhance life chances, provide learning and development and enable young people to become positive and active citizens.

We propose that Oldham Council recognises that Oldham is committed to providing quality support and opportunities for all its young people and we ask that Oldham Council carry out an overview and scrutiny of the current youth offer across Oldham to ensure there is a broad range of high quality activities available to all young people, that are accessible, regardless of where they live.”

The Board discussed the motion and agreed to take the opportunity to meet with the Youth Council to look at ways forward, look at national elements related to the

issues raised in the motion. This would then be reported back to Overview and Scrutiny Board and Full Council.



Oldham
Council

2. Making a Commitment to the UN Sustainable Development Goals

“Council welcomes the UK Government’s commitment to the delivery of the seventeen Sustainable Development Goals adopted by the world community at the United Nations in September 2015. The goals form part of the 2030 Agenda for Sustainable Development which seeks to eradicate extreme poverty, address inequality and injustice, and promote sustainable development and peace.

The goals are to:

- End poverty in all its forms everywhere
- End hunger, achieve food security and improved nutrition and promote sustainable agriculture
- Ensure healthy lives and promote well-being for all ages
- Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all
- Achieve gender equality and empower all women and girls
- Ensure availability and sustainable management of water and sanitation for all
- Ensure access to affordable, reliable and sustainable economic growth, full and productive employment and decent work for all
- Build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation
- Reduce inequality within and among countries
- Make cities and human settlements inclusive, safe, resilient and sustainable
- Ensure sustainable consumption and production patterns
- Take urgent action to combat climate change and its impacts
- Conserve and sustainably use the oceans, seas and marine resources for sustainable development
- Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss
- Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels
- Strengthen the means of implementation and revitalise the Global Partnership for Sustainable Development

Wishing to replicate the UK Government’s position on the goals, this Council resolves to make a similar commitment to their delivery, as far as is practicable and within its power and resources, and calls upon the

Health and Overview and Scrutiny Boards to identify the work that is already being done by the Council and its partners and what more can be done, and to present a report with its finding and recommendations to a future meeting of full Council.”

The Board discussed the motion. Health Scrutiny would also be involved in the resolution of the motion. The issues would be raised with the relevant officers who had an understanding and information available to invite contributions. A deadline for the response would be given with information coordinated into a progress report. The information would then form one report to be reported back to the Overview and Scrutiny Board and Full Council.

RESOLVED that:

1. A meeting be held with the Youth Council to discuss the motion, look at ways forward, review national elements with a report back to the O&S Board and then Full Council.
2. The 17 goals be provided to officers who had an understanding of the issue, with responses co-ordinated into one report to come back to the Overview and Scrutiny Board.

16

OVERVIEW AND SCRUTINY ANNUAL REPORT

The Board gave consideration to the Overview and Scrutiny Annual Report for 2018/19. The report detailed the purpose of Overview and Scrutiny, the roles and responsibilities of the Overview and Scrutiny Board, the Performance and Value for Money Select Committee and the Health Scrutiny Sub-Committee. The report was a summary of the work undertaken by the committees during the 2019/19 Municipal Year.

RESOLVED that the Overview and Scrutiny Annual Report for 2018/19 be commended to full Council.

17

GENERAL EXCEPTIONS AND URGENT DECISIONS

The Board gave consideration to a report advising of the decisions related to the “Establishing a Local Improvement Fund for Districts” and the “Provision for Temporary Accommodation” items which had been authorised under Rule 17 (General Exception) of the Council’s Constitution.

RESOLVED that the report and the authorisations granted under Rule 17 (General Exception) be noted.

18

OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME

The Board gave consideration to the Overview and Scrutiny Board Work Programme for 2019/20, noting that the Work Programme would require amendment in light of decisions taken at the meeting.

Members noted the Clean Air Update provided as a result from an action from the previous Overview and Scrutiny Board

meeting. The briefing provided an update on the issues related to the idling of vehicles and the implications for non-compliant buses after 2021 as Greater Manchester met the requirements of the Government Directive on air quality.

Members noted the Dog Fouling update provided as a result from an action from the previous Overview and Scrutiny Board meeting. The briefing provided an update on issues related to dog fouling and nuisance across the borough and explored opportunities provided by other potential stakeholders such as behaviour change campaigns and educational material. The Board was requested to consider nominating a representative to work with officers to explore the material and initiatives promoted by charities.

The Board also gave consideration to an update on the Tackling Speeding motion which had been requested at the previous Board meeting. Members requested a separate workshop to discuss the issues.

The Board gave consideration to a request from the Chair of the Overview and Scrutiny Board to establish a Task and Finish Group to investigate the nature and extent of support available to community groups who sought to acquire the use of Council owned assets to promote community initiatives. The Board supported the proposed Task and Finish Group.

RESOLVED that:

1. The Overview and Scrutiny Board Work Programme be noted.
2. The update related to the Clean Air – Idling of Vehicles and Bus Fleet Implications be noted.
3. The update related to Tackling Dog Fouling and Nuisance be noted.
4. Councillor Curley be nominated as the representative from the Overview and Scrutiny Board to work with officers to explore the campaign material and initiatives.
5. The update related to the Tackling Speeding motion be noted and that a workshop be arranged to discuss the way forward on the matter.
6. A Task and Finish Group be established to investigate the nature and extent of support available to community groups who sought to acquire the use of Council owned assets for the promotion of community initiatives.

19

KEY DECISION DOCUMENT

The Board gave consideration to the Key Decision Document which listed key decisions to be taken from 1 July 2019.

RESOLVED that the Council's Key Decision Document be noted.

20

DATE AND TIME OF NEXT MEETING

RESOLVED that the date and time of the next Overview and Scrutiny Board to be held on Tuesday, 10th September 2019 at 6.00 p.m. be noted.

The meeting started at 6.00 pm and ended at 7.56 pm





Present: Councillor Ahmad (Chair)
Councillors Phythian, Stretton, Williamson, Byrne and Hulme

Also in Attendance:

Mark Stenson	Head of Corporate Governance
Mark Hardman	Constitutional Services
Lauren Jones (item 10)	People Services
Anne Ryans (item 11)	Director of Finance
Merlin Joseph (item 11)	Interim Director of Children's Services
Patsy Burrows (item 11)	Children's Social Care
Andy Cooper (item 11)	Finance Service
Claire Shield (item 11)	Finance Service

1 **APPOINTMENT OF VICE CHAIR**

RESOLVED that Councillor Stretton be appointed Vice Chair of the Select Committee for the 2019/20 Municipal Year.

2 **APOLOGIES FOR ABSENCE**

There were no apologies for absence.

3 **URGENT BUSINESS**

There were no items of urgent business received.

4 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

5 **PUBLIC QUESTION TIME**

There were no public questions received.

6 **MINUTES OF THE PREVIOUS MEETING**

RESOLVED that the minutes of the meeting of the Overview and Scrutiny Performance and Value for Money Select Committee held on 21st March 2019 be approved as a correct record.

7 **MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY ECONOMY, BUSINESS GROWTH AND SKILLS SCRUTINY COMMITTEE**

RESOLVED that the minutes of the meetings of the Greater Manchester Combined Authority Economy, Business Growth and Skills Scrutiny Committee held on 8th February and 15th March 2019 be noted.

8 **MINUTES OF THE GREATER MANCHESTER COMBINED
AUTHORITY CORPORATE ISSUES AND REFORM
OVERVIEW AND SCRUTINY COMMITTEE**

RESOLVED that the minutes of the meetings of the Greater Manchester Combined Authority Corporate Issues and Reform Overview and Scrutiny Committee held on 12th February and 19th March 2019 be noted.

9 **MINUTES OF THE GREATER MANCHESTER COMBINED
AUTHORITY HOUSING, PLANNING AND ENVIRONMENT
OVERVIEW AND SCRUTINY COMMITTEE**

RESOLVED that the minutes of the meetings of the Greater Manchester Combined Authority Housing, Planning and Environment Overview and Scrutiny Committee held on 14th February and 14th March 2019 be noted.

10 **UPDATE ON THE IMPROVING ATTENDANCE AND
HEALTH AND WELLBEING**

The Select Committee received a report providing an update on the position in relation to improving attendance activity for the financial year 2018/19; information relating to sickness absence percentages per weekday per Directorate, levels of compliance and Return to Work Interview statistics per Directorate, and the top reasons for absence; and summarising progress on the Health and Wellbeing Programme – ‘Fit For Oldham’ (FFO).

The outturn for 2018/19 showed an average of 9.611 working days lost per employee, amounting to 3.79% of time lost, the Council target for this period being 6 working days lost. This compared with Greater Manchester local authority average of 10.35 days and the 2017/18 Nationwide Local Authority average of 9.8 days.

The principal reasons for time lost were advised, the Committee noting that mental health (including stress) and musculo-skeletal reasons represented near to 60% of time lost. The support offered to address these issues, together with the support offer related to cancer related absence, was further advised. Members queried support available to address musculo-skeletal issues, being advised that the occupational health provision would refer to appropriate services. For office based staff, the health and safety team were available for desk/workplace assessments. There was no specific provision related to issues that might be caused by domestic violence, but this would be referred to FFO to consider in conjunction with the Mental Health Champions project. Noting the prevalence of mental health and musculo-skeletal reasons and querying the adequacy of the NHS offer, Members were advised that staff were encouraged to seek support through work and to participate in preventative activities.

With regard to mental health issues specifically, it was advised that this was spread across the authority, though was higher in

particular areas. There was no policy in relation to 'time out' periods, but discussions had been held about a policy around attendance at FFO events and activities. Considering whether mental health issues arose through understaffing or overwork, it was reported that recording for stress did not differentiate between personal or work reasons was not recorded, but the support offered was available for all reasons. The Committee was asked to note that, from an insurance perspective, the Council did not have lot of claims citing work related stress.

There remained a continuing focus on improving managerial compliance in conducting return to work interviews in a supportive and timely manner and this had been promoted through a variety of means. While managers were required to undertake Return to Work interviews, the current HR/payroll system did not record the holding of such interviews: the issue had been raised with the Programme Team working on the new system. Such information as was available at this time would be requested and made available to Members.

Sickness absence statistics were presented by the average number of sickness by days lost per Service, by age, by gender, by short-term and long-term sickness absence, and by weekday. Noting that sickness absence was particularly high on Mondays, Members queried the use of disciplinary action in relation to sickness absence. The amount of such action was considered to be low, but Members were advised that action would be taken if sickness was proven not to be genuine or if clear patterns emerged.

The FFO programme delivered a variety of activity across several locations and continued to respond to feedback from the workforce about how employee health and wellbeing may best be enhanced. Particular features of the programme, including bespoke training 'Supporting Mental Wellbeing in the Workplace' that had been introduced and received positively by all participants, the offer of regular Healthchecks for employees and the launch of a Health and Wellbeing hub on the Council intranet, were advised. The levels of engagement with FFO by each Council Division was advised within the submitted report. A suggestion that the Council produce or use posters promoting breast checks to support the early identification of breast cancer would be referred to FFO.

Going forward, the Committee was advised of a range of activities, including the commissioning of a whole system review of the Council's approach to the management of employee health, wellbeing and absence management to further reduce the level of sickness absence among employees.

In consideration of the report Members noted that, while the Council performed well against other local authorities, they needed previous years statistics to be able to fully review sickness absence and note any trends emerging.



RESOLVED – that (1) the report on sickness absence and the actions being undertaken to improve attendance at work be noted;

(2) the sickness position for the financial year 2018/19 be noted;

(3) the update on the health and wellbeing programme 'Fit for Oldham' be noted.

11

CHILDREN'S SERVICES - FINANCIAL PERFORMANCE AT 2018/19 YEAR AND BALANCING THE BUDGET GOING FORWARD

The Select Committee received a report providing an overview of the financial performance of Children's Social Care for the 2018/19 financial year and the measures being taken to balance the budget in 2019/20 and future years.

A dramatic increase in the cost base of Children's Social Care over the last three financial years was noted, a situation not unique to Oldham. The increased costs meant that, even after the allocation of reserves and additional resources, the Service had overspends of £3,420k in 2017/18 and £3,967k in 2018/19. Much of the use of reserves in 2018/19 had been to support short term investments to implement the Children's Services Operating Model and Structural Resources Plan, a three-year strategic recovery plan to fundamentally address the problems faced in Children's Social Care. The submitted report focused therefore on a review of the outturn position for 2018/19, the increased resources allocated for 2019/20 and 2020/21, and the measures being taken to manage the budget in 2019/20 and future years.

The overspend in 2018/19 had occurred in each of Children in Care, Children's Safeguarding, and Fieldwork and Family Support, the three Service areas within Children's Social Care. 74% of the overspend was attributable to Children in Care and an analysis of the overspend was presented, with detailed consideration being given to the costs and circumstances relating to Social Care Placements, including out of Borough placements and fostering arrangements, to youth on remand services, and to short breaks for children with disabilities. A consideration of budget variances in Children's Safeguarding and in Fieldwork and Family Support was also presented.

In response to queries, it was advised that the youth on remand budget was volatile and difficult to predict due to the courts being able to remand young people to the care of the local authority and the varying number of high risk offences occurring each year. With regard to the support of unaccompanied asylum-seeking children, the Council received a set amount per child in grant and made returns to the DfE that determined the allocation. It was advised that services provided cost more than the grant received, though the Home Office had agreed recently to an increase in the grant available. The Interim Director acknowledged that out of Borough placements were a recurrent issue and that while in Borough local placements were

sought, out of area placements were sometimes needed for safety reasons. However, a successful model at North Yorkshire was being investigated to see if practice could be taken on board in Oldham.

The Children's Social Care budget had been increased by £4,611k in 2019/20 to respond to spending pressures and to support implementation of the Children's Services Operating Model and Structural Resource Plan. This still left a potential budget pressure pending the impact of the Operating Model and so additional resources had been allocated to areas of overspend on a risk assessed basis. In anticipation of continued financial pressures and noting that the new operating arrangements needed time to bed in, a sum was earmarked in reserves to provide additional support, if required. Formal financial monitoring would commence at month 3 and monitoring reports would be submitted to this Committee.

The largest factor in reducing the budget deficit was implementation of the Operating Model. Delivery of the Structural Investment Plan would see a permanent senior leadership team reducing the need for interim agency staff at a senior level: completion of the new senior structure was estimated for completion in October 2019. The second phase would see the phased roll out of additional social work, placements and commissioning capacity to provide a fit for purpose Social Work structure that would reduce the percentage of agency social work. To address short term financial pressures, senior leadership within Children's Social Care had been tasked with reducing areas of cost pressure, and joint work with Finance colleagues was underway to review working arrangements to ensure achievement of value for money.

In response to a query as to the success of the Operating Model, it was advised that staff morale was high and that there was interest being shown in people wanting to come to work for Oldham. Once recruitment had progressed it was to be hoped that the organisation, working in conjunction with the CCG, police and other partners, would be fit for purpose and successful. There was a greater focus on training and development of staff, and a commissioning service established to broker placements in the biggest cost areas. Referring back to earlier considerations of sickness absence, the Interim Director advised that absence rates were falling, that new structures would see reduced caseloads, new accommodation had been identified and work was being undertaken with Fit For Oldham to address stress issues.

Noting the investment made, Members queried the current position regarding OFSTED ratings. The Interim Director advised that an OFSTED judgement in January 2019 had delivered a 'requires improvement to be good' assessment while stating that they were satisfied with what was proposed and being implemented. A further visit to review practice was expected, possibly in January 2020, to review practice but full inspections were tended to be at three-year intervals.



RESOLVED that the report be noted.

12 **OVERVIEW AND SCRUTINY TOOLKIT**

The Committee gave consideration to the Overview and Scrutiny Toolkit that provides the framework for the overview and scrutiny function at Oldham Council. The Chair advised of the intention over the coming year to promote meetings of the Committee, looking to increase public input.

RESOLVED that the Overview and Scrutiny Toolkit be noted.

13 **KEY DECISION DOCUMENT**

The Board gave consideration to the Key Decision Document which listed key decisions to be taken from 4th June 2019.

RESOLVED that the Council's Key Decision Document be noted.

14 **PERFORMANCE AND VALUE FOR MONEY (PVFM)
SELECT COMMITTEE WORK PROGRAMME**

The Committee gave consideration to the Overview and Scrutiny Performance and Value for Money Select Committee Work Programme for 2019/20. The Head of Corporate Governance advised of the intention to submit regular corporate budget monitoring reports and noted the potential use of the key decision document to feed issues into the work programme.

RESOLVED that the Overview and Scrutiny Performance and Value for Money Select Committee Work Programme for 2019/20 be noted.

15 **DATE AND TIME OF NEXT MEETING**

RESOLVED that the scheduling of the next meeting of the Select Committee to be held on Thursday, 22nd August 2019 at 6.00pm be noted.

The meeting started at 6.00 pm and ended at 7.04 pm



HEALTH SCRUTINY
02/07/2019 at 6.00 pm

Present: Councillor Moores (Chair)
Councillors Toor, McLaren, Alyas, Byrne, Hamblett and Ibrahim

Also in Attendance:

Andrea Entwistle	Principal Policy Officer – Health and Wellbeing
Mark Hardman	Constitutional Services
Kaidy McCann	Constitutional Services
Ed Francis (item 12)	Assistant Director – Safeguarding and Partnerships
Dr Keith Jeffrey (item 13)	Clinical Director for Mental Health, Oldham CCG
Angela Welsh (item 13)	Senior Commissioning Business Partner, Oldham CCG
Julie Farley (item 13)	Manager, Healthwatch Oldham
Mike Bridges (item 13)	Public Health Specialist

1 **APPOINTMENT OF VICE CHAIR**

RESOLVED that Councillor McLaren be appointed Vice Chair of the Health Scrutiny Committee for the 2019/20 Municipal Year.

2 **APOLOGIES FOR ABSENCE**

An apology for absence was received from Councillor Davis.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **URGENT BUSINESS**

There were no items of urgent business received.

5 **PUBLIC QUESTION TIME**

There were no public questions received.

6 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the meeting of the Health Scrutiny Sub-Committee held on 26 March 2019 be approved as a correct record.

7 **MINUTES OF THE HEALTH AND WELLBEING BOARD**

RESOLVED that the minutes of the meeting of the Health and Wellbeing Board held on 26th March 2019 be noted.



8 **MINUTES OF THE JOINT SCRUTINY COMMITTEE FOR PENNINE CARE NHS TRUST**

RESOLVED that the minutes of the meeting of the Joint Scrutiny Committee for Pennine Care NHS Trust held on 21st March 2019 be noted.

9 **MINUTES OF THE JOINT SCRUTINY COMMITTEE FOR PENNINE ACUTE HOSPITALS NHS TRUST**

RESOLVED that the minutes of the meeting of the Joint Scrutiny Committee for Pennine Acute Hospitals NHS Trust meeting held on 23rd April 2019 be noted.

10 **RESOLUTION AND ACTION LOG**

RESOLVED that the Resolutions and Actions Log from the meeting held on 26th March 2019 be noted.

11 **MEETING OVERVIEW**

RESOLVED that the Meeting Overview for this meeting of the Committee be noted.

12 **NEW SAFEGUARDING ARRANGEMENTS**

The Committee received a report presenting an overview of the agreed new arrangements for Oldham's children's safeguarding and further presenting an update on safeguarding training provided for elected Members.

The Children and Social Work Act 2017 required the local authority, police and local clinical commissioning group as the three statutory partners under the legislation to publish revised multi-agency safeguarding arrangements by 29th June 2019 and implement these new arrangements by 29th September 2019. Oldham's arrangements, presented in detail within an appendix to the submitted report, had been agreed on behalf of the Council by the Cabinet at a meeting held on 24th June 2019, those arrangements having been considered previously by the Overview and Scrutiny Board at a meeting held on 18th June 2019. The requirements of the Act meant also that the current Local Safeguarding Children's Board and current structures would be disbanded.

Training sessions relating to the new safeguarding arrangements were being developed and planned for September 2019. Elected Members will be required to attend a mandatory session, have the option to attend the Safeguarding Partnership's multi-agency training sessions, and a joint training session for Elected Members and GPs on the theme of safeguarding which was planned for September. A questionnaire was to be circulated seeking feedback from Members as to the sort of safeguarding issues they were

encountering from which a more in-depth training offer would be developed as part of the Member Development Programme.

Councillor McLaren referred to a previous Task and Finish consideration of the Member training issue and how it had been envisaged the training offer might be structured. He undertook to meet (in conjunction with the Chair, if available) with the Assistant Director - Safeguarding and Partnerships to progress the Member training issue.

RESOLVED that the revised arrangements for children's safeguarding and the arrangements for elected Member training be noted.

13

CHILDREN AND YOUNG PEOPLE'S MENTAL HEALTH AND EMOTIONAL WELLBEING

The Committee received a report presenting an overview of the current offer for children and young people's mental health and emotional wellbeing in Oldham. The report presented as appendices, and as a basis for the Committee's consideration, two documents that had been produced recently.

The first appended document was the CAMHS Local Transformational Plan (LTP) annual refresh 2019 compiled by Oldham CCG in association with its partners and building on the ambition identified within the original 2015 CAMHS LTP for children and young people in Oldham requiring emotional wellbeing and mental health support. The annual refresh focuses on the changes and impacts the additional LTP investment had brought about and the LTP continues to be developed in accordance with local need and priorities.

Healthwatch had been invited by the CCG and Oldham Council to undertake a review of young people's mental health services to ensure that the transformation of services reflects the needs and wants of families. The Healthwatch report, the second appended document, presented the approach undertaken to the review, the analysis of responses received, highlighted areas that were working well as a result of changes introduced by the LTP and areas for improvement, and the recommendations arising from the review.

The Committee received a presentation from Dr Keith Jeffrey - Clinical Director for Mental Health (NHS Oldham CCG), Angela Welsh – Senior Commissioning Business Partner (NHS Oldham CCG), Oldham Cares, Julie Farley – Manager, Healthwatch Oldham, and Mike Bridges – Public Health Specialist, Oldham Council on the background to and the issues arising from the two documents considered.

CCG's had been given the responsibility to develop, in association with local partners, CAMHS LTPs in response to the government's policy document 'Future in Mind'. LTPs set out how local services would invest resources to improve children

and young people's mental health with the intention that these would be a 'living document' requiring an annual refresh. Some of the changes introduced as a result of the LTP were considered, including work with schools and development of specialist services, both considered in more detail at section 1.2 - 1.3 of the Annual Refresh report. Improvements in early access and the usefulness of better signposting were further noted and, in response to a query, Members were advised that eating disorder treatments ran from Hubs in Bury, which Oldham residents would access, and in Stockport.

In early 2019 Healthwatch had worked in partnership with local services and schools to gather feedback from families about their experience of using children and young people's mental health services and the review findings were being shared with commissioners and providers to help inform the current redesign of services in Oldham. The review comprised 90 families who had volunteered to complete questionnaires and/or participate in Focus Group interviews and 35 volunteer professionals. There were acknowledged issues with the representative nature of the review participants and, in response to Members' queries as to whether a lack of black, Asian and minority ethnic (BAME) engagement was reflective of either service use or the form of the engagement activity and as to the reasons for an uneven geographical response, it was advised that no judgement of the reasons had been made pending further investigation. If BAME communities were not accessing services, an investigation into what the knowledge and understanding of services provided would need to be undertaken. If services were being accessed, a targeted individual approach could be needed to gain consultation responses. A Member suggested there was limited awareness of mental health in the BAME community and queried how this might be addressed. Reference was made to work being done in schools and connections starting to be made. There was not clear signposting to self-help for families, and this needed to be developed to get the word out about mental health issues and support.

In general, the Healthwatch review had reinforced the perceptions of commissioners and previous feedback from families that service improvements over the last few months are going in the right direction and responding to the needs of young people/families. However, further adjustments were needed to 'fine tune' some service redesign to improve the patient experience and promote self-help options, and the experiences of young people and families had highlighted issues with the treatment for children and young people presenting with both mental health issues and Autism Spectrum Disorder.

Some positive experiences of the service were reported, with over 70% feeling that Healthy Young Minds Oldham (HYM) is very professional and confidential. It was, however, noted that both referral waiting times and waiting times between treatments were considered too long. It was acknowledged that while key

performance indicators indicated good performance, family feedback indicated there was a need to do better. It was felt that the new single point of access and triage would help address the issues of referral and of families being passed around services, with families indicating a welcome for a single point of access offering a 'menu' of treatments, sessions for parents on how to help their child between treatments and post-discharge, and the improving of the young person's experience when accessing urgent care with a mental health crisis. Regarding expressed concerns about weekend service cover, a GM Crisis Pathway had been introduced from January 2019 so improvements should be seen to be coming through.

With regard to professionals' views, almost 50% had reported seeing improvements in children and young people's mental health services in the previous year, though a lack of services or coordinated response for those with dual mental health and autism spectrum condition/ADHD was again noted. In response to a query concerning the professionals' view, it was noted that many service changes had occurred in past eight months, that services appeared to be moving in the right direction and that a significant increase might be anticipated in the next review. With regard to dual presentations, work had gone in to raise awareness in schools and while things were moving in the right direction, it was acknowledged that more work needed to be done in this area.

The review had considered that a 'whole school approach' was helping raise awareness and build the confidence of teachers to initiate conversations about mental health and offer low level support in respect of, for example, exam anxiety, behaviours etc. Building on this, families would welcome better communication and coordination between services and the blurring of boundaries between mainstream, low level and acute services reflecting a view that the differing levels of support worked in 'silos', easy access to self-help advice from outset, and assistance for families falling outside standard service criteria and who struggle to access any formal support. A Member queried circumstances where parental concern about anxiety might not be reflected in the threshold for referral. Members were advised of work in schools around resilience and to give teachers the confidence to start conversations

A number of other issues raised only by individual families but which appeared as maybe needing further consideration included transition between Children's and Adult Mental Health Services, the experiences of foster families, the experiences of BAME families accessing young people's mental health services, and the experiences of young people with dual mental health and drug/alcohol issues.

The Children and Young People's Mental Wellbeing Partnership would take ownership of the Healthwatch review's findings and recommendations, building them into the ongoing transformation

programme for children and young people's mental health services, and Healthwatch and partners would be considering a follow up review in 18 months to understand the impact of current and planned service improvements and to gather the views of BAME families.

The presentation considered further the Whole School Approach which was based on a quality assurance framework to support schools produced by Pennine Care NHS Foundation Trust and supported by further publications providing support and advice to schools in addressing the emotional health and mental wellbeing of children and young people. The eight principles underpinning the whole school approach comprise

- management and leadership;
- the school/college ethos and environment;
- the curriculum, teaching and learning;
- the student voice;
- staff development, health and wellbeing;
- identifying needs and monitoring impacts;
- working with parents and carers; and
- co-ordinated support.

The Oldham Whole School Approach to emotional health and mental wellbeing therefore sought to

- boost the capacity of schools and colleges to complete self-assessments and develop school or college action plans;
- provide training for staff from every school to deliver robust class room based programmes to promote resilience and mental health;
- offer needs based support to schools and colleges to allow them to source additional mental health support to meet immediate needs of pupils;
- actively engage with school senior leaders, designated mental health leads and SENCOs; and
- encourage all schools to complete the CORC mental wellbeing survey to them help measure mental health and wellbeing in particular year groups.

It was considered that the approach had proved to be successful with schools engaged and producing better partnership working. The approach had received Greater Manchester (GM) and national recognition, and similar work was being promoted across GM in a 'mentally healthy schools' project. In response to a query concerning evidence as to the use and benefits of the approach, a tender had been invited for a University evaluation exercise and the DfE were looking at interventions and feedback from teachers.

Noting the focus on schools, a Member asked about any focus on young parents and the under-5s. Dr Jeffery noted that attention to perinatal services was ongoing but possibly a little behind children and young people, suggesting that the Committee might wish to invite the newly appointed Clinical

Director for Children to consider such matters. Considering the contribution that Sure Start Centres might make in identifying those who show early signs of mental health issues, the Committee was advised that the Assistant Director for Education (SEND) was looking at this.

In response to a query concerning causes of mental health issues, the Panel noted that this was a complex issue but variously suggested factors including social media, austerity, the lack of services, and constant changes to the system in terms of both the workforce and organisations leading to fractured services. Responding to a further query as to the impact of domestic violence, Mike Bridges undertook to circulate a slide and notes concerning mental health risk factors and preventative strategies.

In conclusion, Dr Jeffery commended Mike Bridges for the work undertaken with schools. The Chair supported the remark and further thanked the Panel for their presentation and report to the Committee.

RESOLVED that the update of the CAMHS Local Transformational Plan and the findings of the Healthwatch review of Children and Young People's Mental Health Services be noted.

14

COUNCIL MOTIONS

The Committee was advised that there was no business for consideration under this item.

15

MAYOR'S HEALTHY LIVING CAMPAIGN

The Committee received a report presenting an overview of the Mayor's Healthy Living Campaign for 2019/20. The Mayor of Oldham for 2019/20, Councillor Ginny Alexander, had confirmed her wish to actively support and raise awareness of health and wellbeing issues during her term in office and had confirmed her support for the following health and wellbeing themes:

- Mental Health and Emotional Wellbeing;
- Healthy Eating; and
- Early Detection and Diagnosis of Health Conditions.

The Mayor will explore opportunities to role-model and promote health and wellbeing messages as part of her Mayoral duties. The chosen themes will be developed into a work programme for the Mayor, involving relevant Officers from the Council and partners as required. The Health Scrutiny Committee will be updated throughout the year as to the activity the Mayor has been involved in to promote healthy living in the Borough, and the Committee was invited to consider its support for the Mayoral initiative.

RESOLVED that the report be noted and this Committee supports the Mayor in respect of her Healthy Living Campaign.

16 **HEALTH SCRUTINY FORWARD PLAN**
RESOLVED that Oldham Health Scrutiny Committee Work Programme 2019/20 be approved.

17 **DATE AND TIME OF NEXT MEETING**
RESOLVED that the scheduled date and time of the next Health Scrutiny Committee meeting to be held on Tuesday, 3rd September 2019 at 6.00 p.m. be noted.

The meeting started at 6.00 pm and ended at 7.40 pm

**GREATER MANCHESTER COMBINED AUTHORITY (GMCA)
CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE
18 JUNE 2019 AT 6.00PM AT GMCA OFFICES
ANNUAL GENERAL MEETING**

Present:	Councillor Time Pickstone (Bury) (in the Chair)
Bolton:	Councillor Bob Allen
Bury:	Councillor Stella Smith
Manchester:	Councillor Ben Clay
Rochdale:	Councillor Raymond Dutton (Substitute)
Salford:	Councillor David Jolley
Salford:	Councillor Tanya Burch
Stockport:	Councillor Dena Ryness
Tameside:	Councillor Teresa Smith
Trafford:	Councillor Anne Duffield
Trafford:	Councillor Dave Morgan
Wigan:	Councillor Joanne Marshall

In attendance

GMFRS	Jim Wallace, Chief Fire Officer Dawn Docx, Deputy Chief Fire Officer Tony Hunter, Assistant Chief Fire Officer
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GMCA	Andrew Lightfoot, Deputy Chief Executive Richard Paver, Treasurer Liz Treacy, GMCA Solicitor Joanne Heron, Statutory Scrutiny Officer Jamie Fallon, Governance and Scrutiny Officer
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CI01/19 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Colin McLaren (Oldham) and Cllr Kallum Nolan (Rochdale).

CI02/19 APPOINTMENT OF CHAIR 2019/20

Nominations were invited for the position of Chair of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee for the 2019/20 Municipal Year. Councillor Stella Smith proposed Councillor Tim Pickstone and Councillor John McGahan proposed that he be appointed as temporary Chair until the Housing, Planning and Environment Overview and Scrutiny Committee had appointed a Chair to ensure political balance. The Committee agreed that Councillor Tim Pickstone be appointed as Chair for the duration of the this meeting.

RESOLVED:

1. It was unanimously agreed that Councillor Tim Pickstone be appointed as Chair for the Annual General Meeting of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee.
2. That the Appointment of the Chair of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee for the 2019/20 Municipal Year be agreed at the July meeting.

CI03/19

APPOINTMENT OF VICE CHAIR 2019/20

The Chair invited nominations for the position of Vice Chair of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee for the 2019/20 Municipal Year. Councillor Bob Allen proposed Councillor John McGahan and Councillor Dave Morgan seconded the proposal. The Committee agreed that Councillor John McGahan be appointed.

RESOLVED:

It was unanimously agreed that Councillor John McGahan be appointed as Vice Chair of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee for the 2019/20 Municipal Year.

CI04/19

MEMBERSHIP FOR THE 2019/20 MUNICIPAL YEAR

The Committee were asked to note its Membership for the 2019/20 Municipal Year.

Members
Councillor Bob Allen, Bolton, CON
Councillor Stella Smith, Bury, LAB
Councillor Tim Pickstone, Bury, LIB DEM
Councillor Ben Clay, Manchester, LAB
Councillor Colin McLaren, Oldham, LAB
Councillor Kallum Nolan, Rochdale, LAB
Councillor David Jolley, Salford, LAB
Councillor Tanya Burch, Salford, LAB
Councillor Dena Reyness, Stockport, LAB
Councillor John McGahan, Stockport, CON
Councillor Teresa Smith, Tameside, LAB
Councillor Anne Duffield, Trafford, LAB
Councillor Dave Morgan, Trafford, CON
Councillor Joanne Marshall, Wigan, LAB

Oldham had now nominated Councillor Chris Goodwin who would be formally appointed at the June meeting of the GMCA.

RESOLVED:

That the membership for the 2019/20 municipal year be noted.

CI05/19

MEMBERS CODE OF CONDUCT AND ANNUAL DECLARATION FORM

Consideration was given to a report that reminded Members that the GMCA's Member Code of Conduct (Appendix 1 of the report) set out high expectations with regard to Members' conduct. As Members of the GMCA's overview and scrutiny committees are co-opted onto a GMCA Committee the GMCA's code applied to them when they were acting in this capacity. Members were also reminded that they were required to complete an annual declaration of interest form, which would be published on the GMCA's website.

RESOLVED:

1. That Members note the report regarding Member Code of Conduct (Appendix 1 of the report).
2. That Member's complete an annual register of interest form (Appendix B of the report) and return it to the Governance & Scrutiny Officer.
3. That an electronic version of the register of interest form be circulated to the Committee.

CI06/19

TERMS OF REFERENCE

Members were provided with the Corporate Issues and Reform Overview and Scrutiny Committee's terms of reference.

RESOLVED:

That the Committee's Terms of Reference be noted.

CI06/19

DECLARATIONS OF INTEREST

There were no declarations of interest received.

CI07/19

MINUTES OF THE MEETING HELD ON 19 MARCH 2019

The minutes of the meeting held on 19 March 2019 were submitted for approval.

A Member requested that the GMFRS Outline Business Case, which had been due to be discussed at the cancelled April 2019 meeting, be included within the work programme for 2019/20.

RESOLVED:

1. That the minutes of the meeting held on 19th March 2019 be approved as a correct record.
2. That the GMFRS Outline Business Case be prioritised within the work programme.

CI08/19

**GREATER MANCHESTER STRATEGY IMPLEMENTATION PLAN
PERFORMANCE UPDATE**

Andrew Lightfoot, Deputy Chief Executive, introduced a report which provided Members with the latest six monthly update of the Greater Manchester Strategy (GMS) implementation plan and performance dashboards. It was explained that the update provided progress against the agreed delivery milestones and ambitions, and updated the outcome measures for each of the GMS priorities. The updated plan also provided new delivery milestones at 6 and 12 months.

Key areas highlighted included:

- It was recognised that GM had greater control over progress in some areas, compared with those impacted by national Government. GM would concentrate its focus on its areas of slow progress within each priority.
- Priority 1: children starting school ready to learn, and Priority 10: an age-friendly Greater Manchester, and enabling actions and ways of working were identified as areas of particular focus.
- There was a vast amount of work being undertaken across Greater Manchester in relation to priority 1 – children starting school ready to learn. This has seen steady improvement over recent years. However, whilst the gap within the national average has narrowed over recent years, it still remains significant, therefore achievement of the 2020 target would be challenging.
- Improved early years outcomes were a fundamental to achievement of our ambitions across the GMS priorities, and work was underway with schools to support them to become leaders in early years. A GM Early Years Workforce Academy had been agreed in principle with the aim of rolling out a consistent, high quality workforce development approach to place-based team and early years settings.
- A pilot had been delivered with partners including the BBC to develop parental online support for early language development.
- Good progress was being made on priority 10 – An Age-Friendly Greater Manchester, noting that a study was currently underway to identify a new suite of indicators for the Age-Friendly Strategy, with support from the Centre for Ageing Better (CfAB). Once concluded, the current set of priority 10 measures would be refreshed for future reporting.

Member's comments and questions included the following:

- A Member of the School Readiness Task and Finish Group highlighted that they had produced a report on their findings which they would like to present to the Committee. It was confirmed that the report would be considered at the July meeting.
- The Member questioned why the dashboard indicated that there had been improvement whilst the gap between GM and the national average remained the same? Andrew Lightfoot advised that the Cabinet Secretary had attended a recent Reform Board where the challenges and opportunities had been discussed. There was recognition that a significant part of the gap related to the proportion of children with the most complex needs, and a strong correlation between lower levels of school readiness and deprivation.

However, it was anticipated that next years intake of reception children would demonstrate further improvement against the national average.

- A Member asked whether the number of ‘hospital admissions due to falls amongst GM residents aged over 65’ included figures relating to the number who had fallen whilst a patient in hospital? It was confirmed that that this would be explored and the answer circulated to the Committee.

RESOLVED:

1. That the update be noted.
2. That the School Readiness Task and Finish Group report be considered by the Committee at the July meeting.
3. That further information regarding the data included within the ‘hospital admissions’ metric be circulated to the Committee.

CI09/19 WORK PROGRAMME

Joanne Heron, Statutory Scrutiny Officer, introduced the 2019/20 work programme, provided for Members to develop, review and agree. The Committee agreed that further discussion in relation to the work programme would be undertaken in the induction session following the meeting.

RESOLVED:

That the work programme be noted and discussed further in the Scrutiny induction sessions.

CI10/19 DATES OF FUTURE MEETINGS

Members were provided with a proposed schedule of dates and times for 2019/20 meetings of the Committee. It was agreed that the majority of meetings would be held on the second Tuesday of the month from 6.00 – 8.00pm. There are no meetings scheduled for April 2020.

RESOLVED:

That the following dates/times of future meetings be agreed:

Date	Time	Venue	Notes
Tuesday 18 th June 2019	6pm	GMCA Offices	
Tuesday 16 th July 2019	6pm	Bury Training Centre	
Tuesday 13 th August 2019	6pm	GMCA Offices	Budget Training Session
Tuesday 17 th September	6pm	GMCA Offices	
Tuesday 15 th October 2019	6pm	GMCA Offices	
Tuesday 19 th November	6pm	GMCA Offices	

Tuesday 10 th December	6pm	GMCA Offices	
Tuesday 21 st January 2020	6pm	GMCA Offices	
Tuesday 11 th February 2020	6pm	GMCA Offices	
Tuesday 17 th March 2020	6pm	GMCA Offices	



Report to OVERVIEW AND SCRUTINY BOARD

SEND Services

Portfolio Holder:

Councillor Mushtaq, Cabinet Member for Education

Officer Contact: Andrew Sutherland, Director of Education, Skills and Early Years

Report Author: Paula Green, SEND Service Manager
Ext. 3158

23 August 2019

Purpose of the Report

A request was made from the Overview and Scrutiny Board in October 2018 to provide an update in relation to the SEND Services improvement journey and describe any updated outcomes from the Ofsted/CQC recommendations once the final re-visit from the inspectors had taken place. It was anticipated, in October 2018, that the re-visit would occur before the end of the academic session 2018-2019 and the Committee had expected a report on progress in September 2019. The revisit however has not yet happened, and the expected date of the return of Ofsted is now in the autumn term. This report therefore offers a short update on the work taken place to date and sets out a request that a full report is prepared for the Overview & Scrutiny Board at the next meeting scheduled following Ofsted next visit.

Recommendations

- To note the progress made against the expectations set out in the written statement of action (WSOA) and the improvement and development of SEND Services.
- To request a further detailed report be submitted to the Overview & Scrutiny Board after the Ofsted revisit which is expected to take place during the Autumn Term 2019.

SEND Services

1 Background

- 1.1 During October 2017 Ofsted and the Care Quality Commission (CQC) inspected the arrangements within Oldham to meet the needs of children and young people with Special Educational Needs and Disability (SEND). The Inspection letter containing the findings of the inspection was published on the Ofsted website in November 2017 and required the Council and the CCG to develop with key stakeholders a Written Statement of Action (WSOA). Oldham's WSOA was published in March 2018.
- 1.2 The Inspection acted as a catalyst of change and has had a huge impact on the Oldham system with significant investment and changes occurring in the area of children's services. There is a strong local Partnership in place and governance focused on improving the lives and experiences of Children and Young People with SEND. From a leadership and co-production perspective, parents, carers, children and young people are central to the developments for SEND. The local Partnership as a collective, agree formal and informal activity along with shared accountability.

2 Current Position

- 2.1 Oldham's WSOA contained 5 key priority areas/recommendations which have been the subject of intense activity and outcomes across all five recommendations have been developed and improved via our local partnerships and workstreams since the date the WSOA was published.
- 2.2 A revised SEND Action Plan and Inclusion Strategy will be launched this month. The new strategy takes the work of the local partnership beyond the confines of the WSOA and focuses on newly agreed shared priorities to further improve SEND Services in Oldham.

3 Priority Area 1: Oldham is compliant with the Children and Families Act 2014 and the SEND Code of Practice 2015

- 3.1 Leaders and officers now have full understanding of statutory processes with regards to Education, Health, Care Plans (EHCPs). There has been significant investment in Officer legal training programmes from the DfE, IPSEA and the CDC. An 8 Stage Process sets out clarity of action during the entirety of the EHC assessment process for all involved. Families have clarity on the process through information on the Local Offer.

Oldham now has a range of checks and balances to ensure that all schools are aware of and are maintaining statutory practice for exclusions for SEND pupils. Exclusion practice is discussed at secondary headteachers meetings and the Director of Education, Skills and Early Years has taken on the chair of the Fair Access Panel to ensure young people are quickly and appropriately placed in school. In addition, preventative work to reduce the overall number of exclusions continues and is having a positive impact.

4 **Priority Area 2: Oldham has effective leadership and joint partnership in leading, developing and evaluating the SEND reforms**

- 4.1 Effective leadership and joint partnership working is in place to lead, develop and evaluate SEND reforms and ongoing performance. Families through their representative involvement in the Task & Finish Workstreams and through the PCF (POINT) are assured that at the most senior level the needs of children and young people with SEND are recognised by policy makers. Leaders ensure that parents, carers, children and young people are central to policy and practice improvements in SEND.

Direct liaison by the DCO, Head of CWD, SEND Service, schools and health partners has resulted in health and social care needs being addressed in a timely manner, therefore meeting the health and social care outcomes in EHCPs. The Health Coordinator and Social Workers work directly with the SEND Service in developing required outcomes and provision in EHCPs.

5. **Priority Area 3: Oldham has a legally compliant and responsive EHCP pathway process resulting in quality outcomes of children and young people with SEND**

- 5.1 All professionals involved in the creating of EHC Plans with families have a clear understanding of the process for EHCPs, including parental input and gathering evidence from relevant professionals. Families now receive an EHC Plan that is legally compliant and of good quality.

The timeliness on EHCPs during 2018 was a challenge given the number of outstanding plans that had not been issued within the 20-week timescales. However, since January 2019 timeliness to date is at a cumulative figure of 96%.

The Annual Review Plan 2019-20 is contributing to improving the quality of revised and amended EHCPs following annual review. EHC Officers are attending all transition and looked after children annual reviews.

The revised EHCP referral pathways have improved the quality and timeliness of advice and information from education, health and social care.

There is now an up to date, co-produced and accessible SEND Local Offer available.

Quality assurance of all EHCPs is now paramount at every stage from peer to peer QA to bi monthly multi-agency QA panels to termly audits from senior leaders.

6 **Priority Area 4: Oldham's children and young people have access to safe and effective home to school transport**

- 6.1 The home to school Transport Policy is compliant with the SEN Code of practice and prioritising children's needs above all other criteria. Parents and Carers of children and young people with SEN who access transport for Oldham's children and young people is matched to individual needs and is safe. Children with the most complex needs now have appropriate transport plans and arrangements in place.

All Passenger Assistants are now appropriately trained to manage children and young people with complex health needs and to ensure effective and safe transport of those with SEND. The LA has also seen a reduction in complaints and appeals received in respect of transport.

7 **Priority Area 5: Annual attainment and achievement of children and young people in mainstream provision with SEND improves 1% (year on year) faster than the national average rate.**

7.1 The School Improvement Programme (SIP) for maintained schools now has a direct focus on SEND to ensure better provision to maintain children within school settings.

There have been improvements in school attendance at primary and secondary level, based on previous years' performance against statutory neighbours and national. Persistent absenteeism remains a priority for action and the behaviour and attendance groups are working with schools on this.

Primary FTE for SEND almost halved in 2017-18. Secondary FTE for SEND reduced just by under a third in 2017-18.

Implementation of the Whole School/College Approach to SEMH Wellbeing through OA funding is helping to create a more inclusive environment across Oldham schools.

8 **Recommendations**

8.1 The O&S Board take note of the improvements and development journey so far.

8.2 The O&S Board are provided with a more detailed report on progress after the Ofsted revisit takes place in the autumn term.



Report to OVERVIEW AND SCRUTINY BOARD

Oldham Cares Commissioning Arrangements Update

Portfolio Holder:

Cllr Zahid Chauhan, Cabinet Member for Health and Social Care

Officer Contact:

Mike Barker – Chief Officer and Strategic Director of Commissioning, Oldham Clinical Commissioning Group (CCG)

Mark Warren – Director of Adult Social Services (DASS) and Managing Director, Community Health and Adult Social Care Service

Report Author:

Helen Ramsden – Assistant Director of Integrated Commissioning

Ext: 0161 622 6451

Purpose of the Report

To provide Overview and Scrutiny Board with an update on the integrated commissioning arrangements for health and social care in Oldham.

1. Background

- 1.1 As part of the Oldham Cares model to integrate health and social care services in the borough, both the Council's Adult Social Care function and CCG commissioning functions co-located in April 2018 and relocated to Ellen House.
- 1.2 This forms part of a wider Greater Manchester model of establishing a Strategic Commissioning Function and an Integrated Care System in each locality, with the purpose of aligning activity and ensuring an infrastructure is in place to design and deliver services going forward.
- 1.3 The Director of Adult Social Care (DASS) retains statutory responsibility for the Adult Social Care (ASC) commissioning requirements and works closely with the Strategic Director of Commissioning and Chief Officer of the Clinical Commissioning Group (CCG).
- 1.4 A Section 75 aligned budget has been arranged and the total health and care commissioning budget in Oldham is circa £430 million per annum of which ASC represents £60 million (net) and £89 million (gross).
- 1.5 This report aims to provide an update on progress on integrating our commissioning functions to date and also provide an overview of the future direction of travel.

2. Current Position**2.1 Joint Commissioning**

2.1.1 Following co-location of the health and social care commissioning functions in April 2018, work has been ongoing in relation to the areas of activity identified in the section 75 arrangements:

- Learning Disability
- Mental health
- Care home and care at home commissioning
- Dementia
- Continuing Health care
- Safeguarding strategy and policy work

2.1.2 In addition to commissioning activity, teams have been realigned to ensure more joined up working and leadership:

- The Interim Assistant Director of Joint Commissioning (substantively Head of Commissioning for Adult Social Care) now has responsibility for ASC

Commissioning, CCG commissioning of Mental Health and Learning Disabilities and Complex Care including Continuing Health Care (CHC) which are the most significant areas of overlap in terms of spend / markets / users of services across health and social care.

- Redesign of the Complex Care Team structure and implementation of an improvement plan, which includes closer working with integrated community health and social care teams.
- Integration of the ASC and CCG Quality Teams under single line management arrangements.
- Review and redesign of Strategic Safeguarding led by the Managing Director of Community Health and Social Care and the CCG Executive Nurse (now in implementation stage).

2.1.3 Strategy Development

2.1.4 *Market Position Statement*

2.1.5 The Market Position Statement published in 2017 sets out the anticipated demand and current market position in relation to a range of needs and services. This is due to be refreshed and is included in the commissioning service plan for 2019/20. This also links to the development of a dynamic market development approach, referenced below. The supported housing market position statement developed in 2017, and the subsequent supported housing strategy (currently being finalized for learning disability services but recognized as required for other population cohorts) seeks to refine and specify further the amount and type of supported housing required to meet current and future need.

2.1.6 *Managing Provider Failure and Contingency Planning*

2.1.7 The Managing Provider Failure Policy and Procedure sets out The Care Act (2014) duties of the local authority in relation to provider failure and continuity of care, and processes and protocols in the event of failure. However, the policy and procedure go further and recognises the joint commissioning that takes place across the local authority and the CCG. This has been in place since 2017 and a refresh is included in the commissioning service plan for 2019/20. Whilst this covers some elements around contingency management, it is recognized that there is not a separate contingency plan that sets out arrangements in the event of provider failure, including the ability to access the services of Miocare. Work is under way with NW ADASS around contingency planning, and Oldham will be linking in with this work, to establish a separate contingency plan as part of the refresh of the Managing Provider Failure Policy and Procedures.

2.1.8 *Population Level and Service Specific Strategies*

2.1.9 A number of specific strategies are in place or in development, that identify current and future demand, and inform future commissioning plans, for example:

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- Autism strategy
 - Learning disability strategy
 - Dementia strategy
 - Assistive technology strategy
 - Mental health strategy
 - Supported housing strategy

Each of these areas has its own work plan/steering groups and priorities.

2.1.10 Commissioning Activity

2.1.11 *Dynamic Market Development*

2.1.12 Flowing from the Greater Manchester Health and Social Care Partnership (GMHSCP) Adult Social Care Commissioning Strategy, workstreams related to Living Well at Home, Supported Housing and Residential and Nursing Care and a new group, establishing a Dynamic Market Development Approach, have established. Oldham and Salford are the GM lead commissioners for this group, and membership will include health and social care commissioners, providers and user representatives. The scope and focus of this group are currently being agreed with the DASS lead Diane Eaton (Trafford), and GMHSCP.

2.1.13 *Cluster-Based Care at Home Commissioning*

2.1.14 The care at home commissioning model has been redesigned and re-procured to align to integrated clusters with a focus on outcomes, supporting market stability, whilst retaining a healthy market by reducing travel time and the operating costs of providers. There are four categories, across both health and social care, which will be managed in an integrated way:

- Category 1 – Care at home
- Category 2 – Extra Care Housing
- Category 3 – Childrens
- Category 4 – Specialist care

2.1.15 *Care Homes*

2.1.16 From April 2019, fees for care home placements have been aligned to CQC ratings across the local authority and the CCG, to further promote and encourage quality improvement. At the current time, over 80% of care home beds are rated good or above by CQC, however Oldham has no care homes in the outstanding category, and it is hoped that the CQC joint work described below will increase understanding in this area to better support the market to strive for outstanding.

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- 2.1.17 Care home commissioning is on the work plan for 2019/20 with the aim of introducing a single contract, specification and outcomes framework for care homes across health and social care.
- 2.1.18 *Supported Living*
- 2.1.19 The contract for learning disability supported living services is due to expire in 2020. This is already a joint contract and outcomes framework across health and social care and will be reviewed prior to retender.
- 2.1.20 Holly Bank, the new purpose-built supported living scheme for adults with learning disabilities, autism and complex needs has been under development for some time, and the first tenants are due to move in later this year. The service will be provided by Miocare and will enable people currently living out of the Oldham area, in unsuitable accommodation in Oldham, or with family, to move into purpose-built apartments with care and support tailored to their individual needs.
- 2.1.21 *Living Wage Foundation (LWF)*
- 2.1.22 The Council, in common with other localities across Greater Manchester, has stated a political ambition to gain Living Wage Foundation (LWF) status, which then creates implications for the CCG. This means that not only will we commit to paying our own staff at least the LWF rate (currently £9/hr), but we must also ensure that all suppliers pay their staff at this rate as well. This is an ambition that is welcomed in terms of a recognition of the low pay within the care sector, but there are anticipated to be significant financial implications arising from this, and work is underway to initially complete soft market testing, gaining the views of providers of this impact and the consequential impact on contract prices.
- 2.1.23 Quality Initiatives
- 2.1.24 *Provider Assessment and Market Management Solution (PAMMS)*
- 2.1.25 The implementation of the Provider Assessment and Market Management Solution (PAMMS) in Oldham and three/four other GM localities, will provide a systematic way to gather, analyse and respond to quality and sustainability priorities across the adult social care market.
- 2.1.26 *Care Quality Commission (CQC) Joint Working*
- 2.1.27 Planning is under way with CQC to undertake some reciprocal shadowing arrangements, with the aim of better understanding the activities and responsibilities of the regulator and commissioners with regard to quality oversight, assurance and improvement.
- 2.1.28 *Provider Quality Improvement Programme (PQulP)*

2.1.29 As part of the GM Improving Care Home Quality work, Oldham has implemented the Provider Quality Improvement Programme (PQulP), initially with care homes. This is a detailed supportive audit process against a common set of requirements across all GM localities. As a result of this work, the quality newsletter, ongoing provider engagement through the provider forum and the investment in, and alignment of, Quality Monitoring Officers to clusters, the quality of care homes in Oldham, as judged by CQC ratings, has increased from 50% to over 80%.

2.2 Micro Commissioning / Community Health and Social Care

2.2.1 The Adult Social Care operational care teams have now integrated with NHS community health staff and are now configured to work across five geographical clusters servicing populations of 40,000 to 55,000 GP registered patients.

2.2.2 A single line management model is in operation and these teams commission services at an individual level once assessments have been carried out and eligibility criteria applied. The teams work closely with the SCF to ensure commissioning at all levels recognises the local frameworks in place. The governance structure for this element of the service is at Appendix 8.2.

2.2.3 OMBC ASC staff are still employed by the council and deployed on a cluster arrangement and specialist service arrangement. The community Health service transferred from the employment of Pennine care NHS Foundation Trust to the employment of the Northern care Alliance / Salford Royal NHS Trust on the 1st July. Again, the staff are deployed on a cluster and specialist service arrangement.

2.2.4 The council maintains its partnership with Pennine Care NHS Foundation Trust on the delivery of Learning Disability and mental health services.

2.2.5 The CCG, OMBC and NCA are working together to develop a newly designed service against revised service specification outcomes designed to incentivise services to work together and ensure maximum effectiveness and efficiency.

2.3 Public Health

2.3.1 The Council's public health function has a dual role in health and social care commissioning: as direct commissioners of public health services, as well as providing support to all commissioners to ensure that services are based on a detailed understanding of need and take an evidence-based approach to improving and protecting the health of the population, as well as reducing inequalities. This includes:

- Supporting health and social care commissioning:
 - Identifying current, and predicting future, health needs
 - Ensuring cost-effective prevention activity is included and embedded within health and care services
 - Using evidence of effectiveness and cost-effectiveness to support the review and redesign of care pathways

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- Development of methods and indicators to support monitoring and evaluation and ensure that services deliver the expected health outcomes
 - Providing specialist healthcare public health advice in tendering processes and throughout the commissioning cycle
 - Commissioning public health services:
 - Healthy Child Programme for 0-5- and 5-19-year olds
 - Sexual health services
 - NHS Health Checks
 - Substance misuse services
 - Oral health improvement services
 - Stop Smoking services
 - Services to support improvements in physical activity and diet
 - Services to promote and support good mental wellbeing

2.3.2 The commissioning of public health services and the public health budget are not currently included within the scope of the section 75 arrangement; however, the public health team aims to work collaboratively to support commissioning and service delivery across Council, CCG and Oldham Cares. In addition, some public health services have been commissioned through collaborative arrangements with other local authorities in Greater Manchester, for example the all age sexual health service is commissioned across Oldham, Bury and Rochdale, and the adult substance misuse service across Rochdale and Oldham. These collaborative arrangements have enabled substantial savings to be made with minimal impact on the scale and quality of service delivery.

2.4 Summary

2.4.1 Our work so far has been co-locating teams, developing service level commissioning strategies, testing our governance systems and processes and jointly delivering things across health and social care. We are about to enter the next phase of our journey and this is very briefly outlined below.

2.5 Next Stages of Development

2.5.1 Under the leadership of the strategic director of commissioning with significant input from the director of adult social services (DASS) a comprehensive blueprint for the future of integrated commissioning has now been developed and agreed within the system. As a high level this blueprint envisages a move beyond excellent service commissioning to Commissioning for Outcomes and Communities of Identity, with a focus on social value across three phases:

- **In the short run**, this will mean re-allocating commissioning responsibilities for certain individual service areas between Locality and GM level which may create **synergies and efficiencies**;
- **In the medium run**, and in parallel to maximising efficiencies from commissioning services at scale, commissioners need to **start building and piloting outcomes-based pathways** for specific populations; and

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- **In the long run**, an integrated, patient-centred approach to care will have **services that ‘wrap around’ the needs of users**, with an emphasis on prevention. **Outcomes-based** commissioning will deliver **social value** across Oldham and in turn across GM.

2.5.2 We have committed to a number of design features for our new Integrated Commissioning Function (ICF) to ensure there are improved outcomes for people in Oldham. The design will enable the ICF to work collaboratively with services and people to co-design and develop models of care that are rooted in the community, where people are at the centre of services and there is a shift in focus to early intervention and prevention as well as improving wellbeing. The design principles are as follows:

1. The Council and the CCG will come together to form a single, small and strong **Integrated Commissioning Function (ICF)** with a breadth of responsibilities. This will maximise economies of outcomes.
2. The ICF will support the local care delivery to strengthen its existing **Neighbourhood Leadership Systems** to include clinical and political leadership, personalised care, asset-based community development, and citizen and community engagement.
3. The ICF will manage a significant **combined fund across health, social care and wider public services**, enabled by a risk-sharing agreement.
4. The ICF will adopt an **investment-led approach to commissioning and decommissioning** and support the move away from hospital and residential care services to investment in prevention and early intervention.

2.5.3 In Oldham our model will also seek to re-engineer support services and our model will focus on delivering against several key objectives:

1. The ICF will develop **responsive Commissioning Support Services (CSS), integrated at a locality level**. The ICF will generate economies of outcomes through consolidation with broader place-based authorities and public services.
2. The ICF will transfer the **portfolio of CSS** where it aligns and supports the integration of care at a neighbourhood level.
3. The ICF will **aggregate specific CSS**, using existing shared service centres at a GM level where there is a case to generate savings and consolidate specialist expertise.
4. We will seek to **build, and/or expand** in a uniform way, innovative capabilities that support new place-based models.

2.5.4 The ICF will create the conditions for a high-quality partnership in the borough between the providers of health and social care services for the delivery of a set of agreed population outcomes.

2.5.5 The dynamic system will be built on a blended approach to commissioning and provision drawn from a common foundation of financial analysis, engagement of local people, system performance, and quality assurance. It will also draw on outcomes from the whole system enabling functionality already in place, such as integrated IM&T development, single estates strategic intent, integrated

communications and engagement approach, and single workforce development strategies.

2.5.6 The ICF will develop competence in the key characteristics of the commissioning process:

- understanding need;
- clarifying outcomes and standards;
- maintaining a clear focus on system wide performance and quality assurance and improvement;
- clarifying the financial scope of services and;
- adherence to clinical frameworks and standards.

2.5.7 The focus of the ICF is at this stage is to build an effective approach to commissioning to support the Oldham Cares vision. It is being developed with reference to a broader ambition of creating an integrated approach to the commissioning for the wider public service system.

2.5.8 Oldham has committed to develop common geographical footprints at a population size 30,000 to 50,000. A framework for Integrated Place Based Working at this level is close to completion. This will enable the partnership in Oldham to work together to develop a joined up placed based approach to commissioning across a wider range of services.

2.5.9 The ICF is not an organisation it is instead made up of a number of different parts:

- The operation of a Joint Commissioning Committee (JCC) with an oversight of the combined budget for the place;
- The role of an ICF team supporting the work of the JCC;
- Clarification of the relationship between the JCC and the statutory function/s of the CCG and Council;
- The management arrangements for the ICF team and the accountability to a single accountable officer for both Oldham Clinical Commissioning Group (CCG) and Council;
- A combined fund - held by the JCC, supported by the ICF Team.

2.5.10 The CCG will host the JCC and in suggesting the hosting arrangements due regard was given to the legislation that currently restricts the CCG's capacity to delegate e.g. Primary Care, Surgery etc.

2.5.11 The ICF will seek to create the conditions for integrated provider arrangements in the place. In the first instance, by autumn 2019 the ICF will issue high level commissioning intentions to move towards an Integrated Care System (ICS).

2.5.12 The system is currently developing an alliance approach and this networking approach will evolve. A number of models are being explored, for example a single lead provider arrangement supported by formal alliance and other appropriate legal mechanisms to achieve integration e.g. Section 75 agreements. All potential approaches will need to be evaluated and a recommended approach agreed. The formal mechanisms of moving money from ICF to provider alliances

will be underpinned by common assumptions and will be conditional on the way in which providers will deliver services being fully aligned to the principles behind the Locality Plan. The conditionality will reflect all the characteristics of reformed public services.

- 2.5.13 With a blended approach to commissioning and provision in the borough the ICF will have a single approach to quality improvement and assurance – dependent not on contract meetings and periodic performance management initiatives or penalties, but on an agreed integrated performance framework between ICF and providers where both have a contribution and sense of responsibility for the success of the programmes/ services being delivered.
- 2.5.14 The ICF arrangements will need to respond to the statutory obligations and reporting requirements of CCG and Council, but the mechanism by which those obligations are met will always be co-designed and co-owned.

2.6 Linking the Population Conversation with the Contract

- 2.6.1 We are entering a phase of commissioning development where there will be an ever greater need to increase the responsiveness of our services. This applies not only to the need to inculcate a culture of personalisation within the services we contract for – which we will begin to do by promoting patient reported outcome measures, incentivising the enhanced personalisation of services and establishing an approach to population health outreach – but also to the design of the contract requirements themselves.
- 2.6.2 The key challenge is to create a framework within which a new conversation with our population about service change can take place in a way that is not tokenistic. In order to meet this challenge, we have to be able to meet two criteria. The first criterion is that the nature of our discussion with the population should be genuinely *deliberative* and ask questions that are both strategically significant and genuinely ‘open’ in the sense that the answers from the process will affect what we do next. The second criterion is that we need to be able to show the process by which the outcomes from such a conversation can be incorporated into our planning and delivery – or explain why certain aspirations are not possible.
- 2.6.3 We will develop an annual business cycle that divides the planning year into two phases – a ‘deliberative phase’ and a ‘contracting phase’. This will link in with other work we are undertaking to ensure our contracting positions are developed much earlier in the year, enabling more clinical engagement with both commissioners and providers and more time to establish new requirements e.g. for quality indicators.
- 2.6.4 The ‘deliberative phase’ would focus our efforts on stakeholder engagement into the period from January to September within the cycle. This would in turn break down into three quarters of work.

2.7 A New Commissioning Framework

- 2.7.1 Our goal is to use the discipline of commissioning to develop the culture and ‘outward mindset’ of the Oldham system.

2.7.2 Our work will be guided by Oldham's Integrated commissioning framework. That will mean embedding the following ten core principles in everything that we do operating as an integrated commissioning function:

1. Focused on improved outcomes for the people of Oldham
2. A consistent commissioning approach to planning, designing and evaluating services
3. The right people involved at the right stage of commissioning
4. Open-minded about how best to achieve outcomes
5. High-quality, robust evidence informing our decisions
6. Hold all services to account for the delivery of Oldham's strategic outcomes
7. People at the heart of our commissioning approach
8. A commitment to building capacity
9. We will maximise social value
10. Our supply chains will be sustainable and effective

2.7.3 The purpose of the ten core principles is to ensure:

- We are commissioning all services to consistently high standards, making best use of the tools and resources available - in an era of ever reducing financial resources, fulfilling our statutory responsibilities will remain our first priority, and taking a commissioning approach to how we achieve this will help ensure that we deliver the best outcomes for the resources available.
- We are improving outcomes by commissioning tackling areas of high deprivation to reduce inequality and bring about sustainable behaviour changes.
- We are rebalancing our models of care to develop person centred services that are delivered close to home within local communities.
- We are creating the conditions within Oldham for the changes emerging from our transformation activity to be sustainably embedded.
- We are reflecting the public sector commitments; providers are supported to understand the process that Oldham uses to commission services and understand how they can be involved at each stage.
- We are compliant with relevant legislation including the Best Value Statutory Guidance 2012, the Care Act 2014, the Public Services (Social Value) Act 2012, the Health and Social Care Act (2012) and The Equality Act 2010, and also that we are in line with best practice such as the National Commissioning standards for Adult Social Care.

3 Key Issues for Overview and Scrutiny to Discuss

3.1 For Scrutiny to take note of the developing commissioning design model in Oldham Council.

3.2 For Scrutiny to seek assurance that both the statutory duties of the Council and CCG are being undertaken.

3.3 For Scrutiny to be aware of a challenging financial operating gap which will impact upon the way services are commissioned and delivered.

4 **Key Questions for Overview and Scrutiny to Consider**

- 4.1 For the Board to seek an assurance that the strategies across the Council and CCG are being joined up.
- 4.2 For Scrutiny to understand the impact of service integration at the front line.
- 4.3 For Scrutiny to clarify how the strategic commissioning objectives linked to the wider Greater Manchester Health and Social Care Partnership objectives.

5. **Links to Corporate Outcomes**

- 5.1 Integrated commissioning will lead to better outcomes for people with health and social care needs; realising positive public sector reform whilst proactively achieving improved wellbeing, lifestyles and provision of care, at the right place, right time.

6 **Additional Supporting Information**

- 6.1 None.

7 **Consultation**

- 7.1 Key partners from across the Oldham Cares Alliance have actively informed and engaged the integration landscape across health and social care services, including the evolution of our integrated commissioning elements.

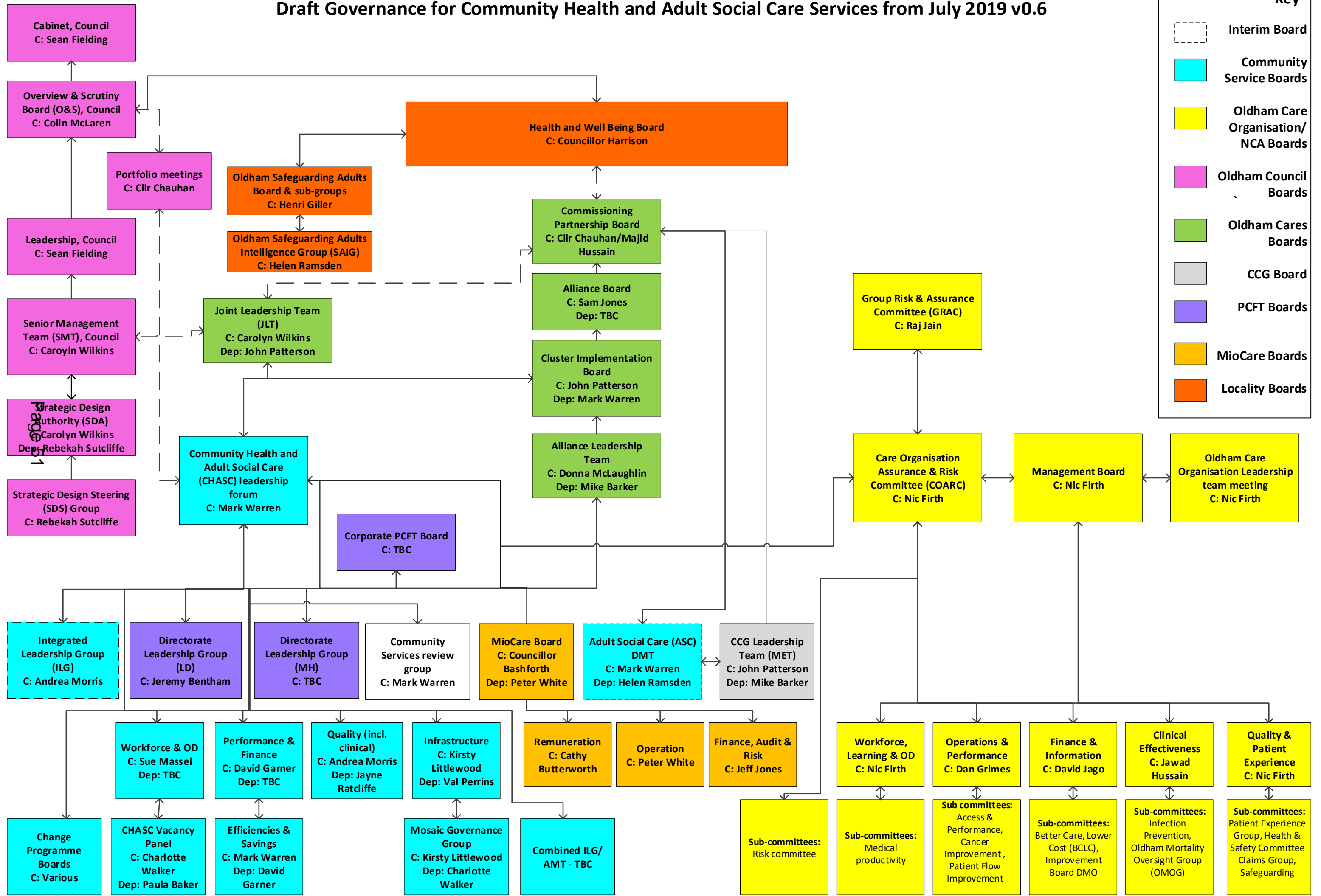
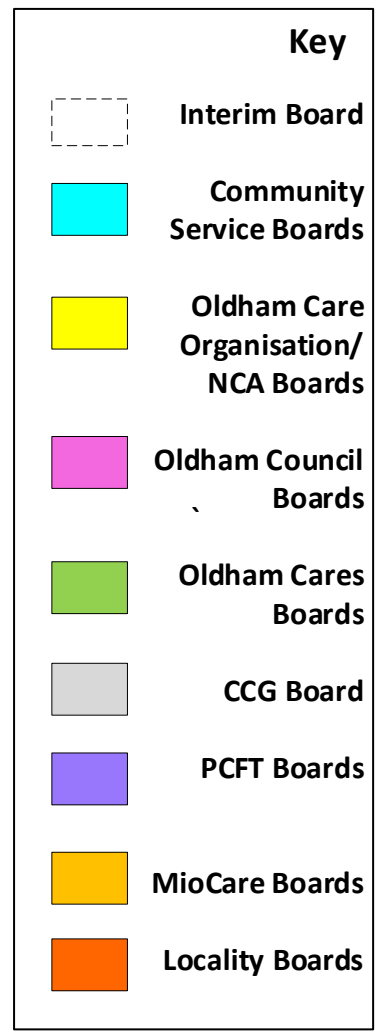
8 **Appendix**

- 8.1 Community Health and Adult Social Care Service Governance



190828 Governance
for CHASC from July

Draft Governance for Community Health and Adult Social Care Services from July 2019 v0.6



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Oldham
Council

Report to OVERVIEW AND SCRUTINY BOARD

Transport Capital Programme: Overview and Update

Portfolio Holder:

Councillor Ur-Rehman, Cabinet Member for Neighbourhood Services

Officer Contact: Helen Lockwood, Deputy Chief Executive –
People and Place

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Highways Policy

Ext. 4346

10th September 2019

Purpose of the Report

The purpose of this report is to provide Overview and Scrutiny with an overview and an update on Oldham Council's transport capital programme.

Executive Summary

The 3-year transport capital programme was approved by full Council in February 2019 as part of the Council's wider Capital Strategy and Capital Programme 2019/20 to 2023/24. It is funded from a range of different sources, which are detailed in the report, and has a current value of approximately £37.5 million. The programme is subject to ongoing monitoring and review, which results in its overall value and the profiling of scheme budgets across the 3-year period being updated regularly to reflect changes in priorities and additional funding secured. The programme is broken down into several sub-programmes that tend to reflect the different funding streams that make up the programme. This report presents an overview of each of the following sub-programmes:

- 1) Highway maintenance (carriageways and footways);
- 2) Bridges and structures (road bridges, footbridges, retaining walls and culverts);
- 3) Flood management and drainage;
- 4) Local Growth Deal;
- 5) Accident reduction / safety schemes;
- 6) Congestion and traffic management;
- 7) GM Mayor's Cycling and Walking Challenge Fund;
- 8) Other minor works (Public Rights of Way, pedestrian and cycle schemes, disabled access improvements etc).

Securing external funding to invest in transport infrastructure is a Council priority and an ongoing activity. The report details several bidding competitions through which the Council is hoping to secure additional funding, including the Future High Streets Fund, the GM Mayor's Cycling and Walking Challenge Fund, the Department for Transport's Highway Maintenance Challenge Fund and Local Pinch Point Fund and the Environment Agency's Flood Management Programme.

Recommendations

The report is presented for information only.

Transport Capital Programme: Overview and Update**1 Overview of transport capital programme**

- 1.1 The Council has a 3-year rolling transport capital programme, which is approved as part of the annual Capital Strategy and Capital Programme. The 2019/20 to 2021/22 transport capital programme was approved by full Council on the 27th February 2019 as part of the 2019/20 to 2023/24 Capital Strategy.
- 1.2 The value of the approved 3-year programme is currently £37,485,273 as shown in Table 1 below. The 2019/20 programme has a value of £18,756,147 and comprises several areas of work funded from a variety of different sources, including the Local Transport Plan allocation and numerous external grants that the Council has secured through competitive funding competitions. Bids for external funding are normally awarded for the delivery of specific named projects.

Sources of Funding	2019/20 (£)	2020/21 (£)	2021/22 (£)	Total (£)
Agreed Council Resources	345,677	0	0	345,677
Contribution from 3rd Parties	6,440	0	0	6,440
Flood Defence - Local Levy Fund	129,044	0	0	129,044
GM Casualty Reduction Fund	10	0	0	10
Grant in Aid	870,772	0	0	870,772
Growth & Housing Fund Grant	69	0	0	69
Growth Deal 3	1,314,399	4,498,938	0	5,813,337
Local Growth and Reform 2 Grant	1,201,108	0	0	1,202,108
LTP Grant	111,492	0	0	111,492
LTP Highway Maintenance Grant	3,370,062	2,750,828	1,973,000	8,093,890
Mayor's Cycling and Walking Challenge Fund	757,035	0	0	757,035
Pothole Grant	747,270	0	0	747,270
Prudential Borrowing	8,895,476	5,463,360	4,042,000	18,400,836
S106	45,293	0	0	45,293
Safer Roads Fund	962,000	0	0	962,000
Total	18,756,147	12,713,126	6,015,000	37,485,273

- 1.3 The transport capital programme is subject to ongoing monitoring and review to ensure it continues to reflect current priorities, that budgets match expenditure and that take-up of available grant funding is maximised. This ongoing monitoring results in regular changes to budgets in the approved programme, both between schemes and across the three financial years. Furthermore, as additional funding is secured through successful funding bids, the value of the programme can increase. The programme is formally updated via a series of Modgov budget update reports (the first report for 2019/20 was prepared in July 2019).

2 Programme details

2.1 As explained above, the transport capital programme consists of multiple funding streams which results in a series of sub-programmes within the overall programme. These sub-programmes are listed below:

- 1) Highway maintenance (carriageways and footways);
- 2) Bridges and structures (road bridges, footbridges, retaining walls and culverts);
- 3) Flood management and drainage;
- 4) Local Growth Deal;
- 5) Accident reduction / safety schemes;
- 6) Congestion and traffic management;
- 7) GM Mayor's Cycling and Walking Challenge Fund; and
- 8) Other minor works.

2.2 An overview of each sub-programme is given below.

2.2.1 Highway maintenance (carriageways and footways)

- The highway maintenance programme has a value of approximately £16M over the 3-year period 2019/20 - 2021/22, of which £12M is prudential borrowing.
- The works in the programme range from small scale repairs to the full reconstruction of carriageways and footways.
- The scope of the works includes the refurbishment of on-highway safety measures to current standards (eg speed cushions, speed tables, junction plateaus).
- The schemes that will be delivered were informed by both condition survey results and engagement with local Members to determine local priorities.
- The programme was approved by Cabinet in March 2019 (*3-Year Highways Improvement Programme, 2019/20 - 2021/22*).

2.2.2 Bridges and structures (road bridges, footbridges, retaining walls and culverts)

- Schemes in the bridges and structures sub-programme tend to require significant development work in readiness for delivery on site, which results in some schemes spanning multiple years across the programme.
- Scheme development can include investigatory works, land acquisition, utility diversions, complicated traffic management and options appraisal to determine the best course of action.
- Bridges and structures schemes also tend to be high value and often cannot be accommodated within a single financial year.
- Examples of schemes recently completed include Middleton Road Bridge refurbishment and A670 Standedge Diggle retaining wall. The reconstruction of the A672 Oldham Road Denshaw retaining wall will begin this financial year.
- Approval has recently been obtained to introduce a new budget of £100,000 per year for '*Minor Structures Works*' to enable high priority, lower value and/or emergency structures works to take place.

2.2.3 Flood management and drainage

- On flood management, the Council is working closely with the Environment Agency (EA) to develop and deliver a programme of flood management schemes as part of the EA's six-year programme to protect 300,000 homes from flooding by March 2021.

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- Schemes delivered to date include: Pencil Brook and Broomes Park, with a £600,000 scheme at Delph New Road/Huddersfield Road, Delph due to commence in September 2019.
 - Funding has also been secured from the EA to prepare business cases this financial year for schemes at Grasmere Road, Royton and Churchfields, Dobcross, with a view to securing further EA resources for scheme delivery beyond March 2021.
 - The programme also includes a minor drainage works budget for small scale highway drainage improvements.

2.2.3 Local Growth Deal Fund

- Through the GM2040 Transport Strategy, Oldham Council has been able to secure funding from the Local Growth Deal Fund. Growth Deal funding is part of the Government's Northern Powerhouse initiative and aims to generate growth, jobs and ambition in towns and cities. In Greater Manchester, this funding has been devolved to the Combined Authority.
- The current transport capital programme contains just one remaining Growth Deal scheme, which is public realm improvements and highways works around the Mumps Metrolink Stop, which will support the retail and hotel development at Mumps. This scheme also included the relocation of the Metrolink park and ride facility, which has already been completed and has released the original park and ride site for development purposes.
- The outstanding public realm and highway works at Mumps, which have a value of approximately £1 million, are currently underway and will be completed this financial year.
- The Council has also been awarded a £6 million Local Growth Deal grant by the Greater Manchester Combined Authority for a major scheme in Oldham Town Centre, 'Accessible Oldham', which is reflected in the capital programme. The grant, however, cannot be drawn down for scheme delivery until schemes have been designed, tender prices obtained, and conditional and full business cases approved by GMCA. The scheme is made up of a package of smaller schemes within Oldham Town Centre and is likely to include public realm and junction improvements. Work is underway through the capital programme to finalise the schemes that will make up the programme. Approval of the Conditional Business Case for submission to TfGM will be the subject of a separate ModGov report in the Autumn.
- Not all the transport funding associated with successful Growth Deal bids sits in the transport capital programme; there is also a Growth Deal contribution of £800,000 towards the cost of providing the access road into the Albert Street development site at Hollinwood in the regeneration capital programme, which is forecast to be spent this financial year.

2.2.4 Accident reduction / safety schemes

- The Council receives no funding specifically for accident reduction schemes but allocates a small proportion of its capital maintenance grant (allowed under the grant terms and conditions) towards accident reduction/safety schemes, which enables a small number of schemes to be included in the programme each year.
- Schemes in the current programme have been identified through a data-led approach based on the frequency and severity of injury accidents.
- The type of measures being delivered includes; traffic calming, crossing facilities and junction improvements.
- Examples of schemes to be delivered include; traffic calming on Wellyhole Street/Constantine Street; Derker Street/London Road; and Middleton Road/Garforth Street/Peel Street junction.

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- The programme also includes the Safer Roads Fund scheme on the A670 in Saddleworth and Tameside, which will be delivered in 2019/20. Oldham led on a joint bid with Tameside and secured Government funding of £962,000, of which Oldham's share is £762,000 in 2019/20. The scheme includes road safety measures along the A670 such as improved pedestrian facilities, enhanced surfacing and new safety barriers.

2.2.5 Congestion and traffic management;

- This programme contains several small-scale traffic management schemes intended to reduce conflict between different types of road user, many of which have been generated following local members raising issues with the Unity traffic team.
- The type of works being delivered includes new or upgraded pedestrian and cyclist crossing facilities, traffic calming, speed reduction measures and junction improvements.
- The following are examples of schemes or scheme locations included in the programme for delivery this financial year: traffic calming at Partington Street, Failsworth; various measures on Acorn Street, Lees; and Park Road/Kings Road/Woodstock Street junction improvements (including pedestrian facilities).
- Following a boroughwide study of key corridors, the programme includes a '*corridor improvement schemes*' budget through which measures will be delivered to reduce congestion, starting with the realignment of the Huddersfield Road/Ripponden Road junction, full signalisation of Elk Mill roundabout and a trial scheme on the A62 Manchester Road at the Chapel Road junction.

2.2.6 GM Mayor's Cycling and Walking Challenge Fund

- The programme includes two schemes for which we are close to securing funding from the GM Mayor's Cycling and Walking Challenge Fund: King Street Bridge refurbishment and additional works to complete the refurbishment of Union Street West Bridge (deck resurfacing and waterproofing and painting of the structure).
- These schemes have secured Programme Entry status in the GM Cycling and Walking programme, which has released funding for us to design the scheme and prepare business cases which, if approved, will release funding from the Mayor's £160 million Cycling and Walking Challenge Fund for scheme delivery.
- An indicative allocation of circa £750,000 is reflected in the transport capital programme and will be updated to reflect the final delivery budget agreed by GMCA as and when the business cases are approved.

2.2.7 Other minor works

- This sub-programme comprises all other small-scale measures that are not part of a wider programme;
- It includes Public Rights of Way improvements, pedestrian and cycle schemes, disabled access improvements etc.
- These schemes often benefit from local financial contributions from, for example, local Councillor budgets, developers (through S106 contributions) and private sources.
- Scheme examples include the provision of dropped kerbs along routes to key destinations such as Oldham Town Centre to improve accessibility for pedestrians, particularly those with reduced mobility.

3 Future funding opportunities

3.1 Securing additional funding for investment in transport infrastructure is a priority and an ongoing activity. There are several funding competitions through which the Council is hoping to secure additional funding, as detailed below:

- Future High Streets Fund – the Council’s Expression of Interest to the Government’s Future High Streets Fund was successful and has resulted in an invitation to submit a business case to the next round of the funding competition by January 2020. *Accessible Oldham* was one of the projects included in the Expression of Interest so there is potential for additional funding to be secured to invest in transport infrastructure.
- GM Mayor’s Cycling and Walking Challenge Fund – further bids seeking funding of circa £16M were submitted to tranche 6 of the Mayor’s Cycling and Walking Challenge Fund, the outcome of which will be known in September 2019.
- Department for Transport (DfT) Highway Maintenance Challenge Fund – on 24th July 2019, the DfT launched another round of its Highway Maintenance Challenge Fund competition, with £198 million available for 2019/20 to 2020/21 for the structural maintenance of highways, bridges, retaining walls and other structures, with a bid deadline of 31st October 2019. In Combined Authority areas such as Greater Manchester, local authorities can submit a single bid via a bid co-ordinator at the Combined Authority (CA) and the CA must indicate the relative priority of each proposal. There are two elements to this funding competition, both with a bid deadline of 31st October 2019; one is for funding for 2019/20 for bids up to £5 million and the other for expressions of interest for larger schemes for funding in 2020/21.
- DfT Local Pinch Point Fund – on 24th July, the DfT also launched a further round of its Local Pinch Point Fund, with £150 million available nationally in 2021/22 to 2022/23 for schemes that tackle barriers on the local highway network that may be restricting the movement of goods and people. The deadline for submitting Expressions of Interest to this fund is 31st January 2020. In Combined Authority areas such as Greater Manchester, local authorities can submit a single expression of interest via a bid co-ordinator at the Combined Authority and the CA must indicate the relative priority of each proposal.
- Environment Agency Flood Management Programme – we are expecting the Environment Agency to develop another six-year programme up to March 2027 before the current one ends in March 2021 and will be looking to secure additional resources for Oldham schemes.

4 Key Issues for Overview and Scrutiny to Discuss

4.1 The report is presented for information only and Overview and Scrutiny is invited to comment or request further information on any aspect of the update.

5 Key Questions for Overview and Scrutiny to Consider

5.1 The report is presented for information only.

6 Links to Corporate Outcomes

6.1 Securing funding to invest in the transport network and delivering the transport capital programme contribute towards the corporate objective of achieving an inclusive economy where people and enterprise thrive.

7 Additional Supporting Information

7.1 3-year Local Transport Plan Capital Programme 2018/19 - 2020/21, 27th March 2018
<https://committees.oldham.gov.uk/ieDecisionDetails.aspx?ID=3294>

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- 7.2 Capital Strategy and Capital Programme 2019/20 to 2023/24, Report to Council, 27th February 2019
<https://committees.oldham.gov.uk/documents/s101846/2.%20Capital%20Strategy%20and%20Capital%20Programme%20201920%20to%20202324.pdf>
- 7.3 Transport Capital Programme 2019/20: Budget Update Report 1, 16th July 2019
<https://committees.oldham.gov.uk/ieDecisionDetails.aspx?ID=3690>
- 7.4 3-Year Highways Improvement Programme (2019/20 - 2021/22), Cabinet Report, 25th March 2019
<https://committees.oldham.gov.uk/ieDecisionDetails.aspx?ID=3581>

8 Consultation

- 8.1 The report is presented for information only.

8 Appendices

- 9.1 None.

OVERVIEW AND SCRUTINY BOARD – 10th September 2019

GENERAL EXCEPTION AND SPECIAL URGENCY DECISIONS

Background

The Chair (or their nominee) is given powers in the Council's Constitution to give authorisation for key decisions to be made under the following rules:

Rule 16 – General Exception

Where the decision has not been placed on the Forward Plan, but it is possible to give 5 clear days notice of the decision to be made, Rule 16 allows that the decision may be made where the relevant Executive Director has obtained agreement in writing from the Chair of the Overview and Scrutiny Board (or his/her nominee) of the matter about which the decision is to be made. Notice of this setting out the reasons why compliance with the 28 day notice period was impracticable will be made available at the offices of the local Authority and be published on the Council's website. Any decision made in this way is still subject to a potential call-in.

Rule 17 – Special Urgency:

In certain circumstances it may be impracticable both to:

1. Place the decision on the Forward Plan, and
2. Give 5 clear days notice prior to the decision being made

Rule 17 allows that in these circumstances the decision may still be made where the decision maker has obtained agreement from the Chair of the Overview and Scrutiny Board (or his/her nominee) or if not available the Mayor or in their absence the Deputy Mayor. As soon as it is reasonably practicable after the decision maker has received agreement from the Chair of Overview and Scrutiny that the decision is urgent and cannot be reasonably deferred, a notice will be made available at the offices of the local Authority setting out the reasons why compliance with the 28 days was impracticable and this will be published on the Council's website. Where Rule 17 applies the decision is exempt from call-in.

For the Municipal Year 2019/2020 the Chair of the Overview and Scrutiny Board is Councillor McLaren

Subject Matter	Officer	Rule Applied	Date of Decision and Date of authorisation	By	Reason(s) for the decision
Proposed Acquisition of Freehold Interest held in Forge Industrial Estate	Bryn Cooke, Head of Strategic Housing and Property Partnerships	Rule 16	Decision Authorisation: 1 st August 2019	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed. The decision could not be reasonably deferred in order to meet the timescales of the vendor to complete the acquisition.
Delph New Road/A62 Huddersfield Road Flood Alleviation Scheme	Eleanor Sykes Transport Policy Officer	Rule 16	Decision Authorisation: 1 st August 2019	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed. The decision had not been placed on the 28 Day Decision Notice for Cabinet for the decision to be taken in private.
Construction and Highways Services Framework	Emma Barton, Director of Economy	Rule 17	Decision Authorisation: 30th Aug 2019	Councillor McLaren	DECISION AUTHORISED: For the recommendations in the report to be agreed. The decision could not be reasonably deferred in order to follow legal and procurement advice and consultation with the Portfolio holder.

OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME 2019/20 AND PERFORMANCE MONITORING PLAN

PART A – MEETING PROGRAMME

MEETING DATE & VENUE	AGENDA ITEM	SUMMARY OF ISSUE	CABINET PORTFOLIO (link to Corporate Outcome)	RESOLUTION / RECOMMENDATION	Comments
<p>Tuesday, 18th June 2019 6.00 p.m.</p> <p>Deadline for reports: 6th June 2019</p> <p>Page 63</p>	<p>Children’s Services – Getting to Good</p>	<p>Update on Outcome</p>	<p>Children’s Services (Thriving Communities)</p>	<p>RESOLVED that:</p> <p>(1) the progress of Children’s Services against the issues identified in the OFSTED judgement of 4th March 2019, including the development of an Improvement Plan to address those issues, be noted;</p> <p>(2) an update report on progress of the Children’s Services Transformation Plan and the Improvement Plan be submitted to the meeting of the Board to be held on 10th September 2019.</p>	
	<p>Thriving Communities and Place Based Integration</p>	<p>Update on the Work Programme</p>	<p>Social Justice and Communities (Thriving Communities)</p>	<p>RESOLVED that consideration of this item be deferred to the meeting of the Board to be held on 23rd July 2019.</p>	<p>Requested by the Board in November 2018</p>
	<p>Northern Roots & Alexandra Park</p>	<p>Update on the report agreed at Cabinet</p>	<p>Economy & Enterprise (Thriving Communities)</p>	<p>RESOLVED that:</p> <p>(1) the objectives of the Alexander Park Eco Centre and the Northern Roots project be endorsed;</p> <p>(2) the progress to date in developing the Alexander Park Eco Centre and the Northern</p>	<p>Requested by Board in January 2019</p>

				<p>Roots project be noted;</p> <p>(3) a site visit to the Northern Roots project area be arranged to enable the Board to further consider the potentials for activities and development of the project;</p> <p>(4) a six-month update report be submitted to the Board on the progress of the Alexander Park Eco Centre and Northern Roots project.</p>	
Page 64	Clean Air Update	Consultation on key measures	Neighbourhood Services (Thriving Communities)	<p>RESOLVED that:</p> <p>(1) the report be noted;</p> <p>(2) Members be provided with a briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from the clean air proposals.</p>	
	Children's Safeguarding	Consultation	Children's Services (Thriving Communities)	<p>RESOLVED that:</p> <p>(1) the proposed revised arrangements for children's safeguarding be endorsed and recommended to the Cabinet for adoption;</p> <p>(2) an update report on implementation of the new arrangements be submitted to the Board in March 2020.</p>	
	Council Motion: Improving Public Safety in Oldham's Night Time Economy	Report on actions related to the Motion	Neighbourhood Services (Thriving Communities)	<p>RESOLVED that:</p> <p>(1) the work already undertaken in support of the 'Ask Angela' scheme be noted;</p> <p>(2) information in the submitted</p>	Council Motion agreed on 12 Dec 18

				<p>report be included in the Council action update;</p> <p>(3) a further report be submitted to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme.</p>	
Page 65	<p>Council Motions: Tackling Dog Fouling and Nuisance</p> <p>Tackling Speeding</p>	Report on motions referred to the Overview and Scrutiny Board	Various	<p>RESOLVED that initial investigations be made into examples of best practice and the potential contribution of the Dog Trust, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.</p> <p>RESOLVED that further information and evidence be sought on the issues raised in the Motion, including the potential for further work with the police and the community, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.</p>	Council Motions agreed on 20 March 2019
<p>Tuesday, 23rd July 2019 6.00 p.m.</p> <p>Deadline for reports: 12th July 2019</p>	Get Oldham Working and Career Advancement Services (Work and Skills Strategy)	Update on the Strategy	Education and Skills (An Inclusive Economy)	RESOLVED that an update on the Oldham Work And Skills Strategy be brought back to the Overview and Scrutiny Board in 12 months' time.	Requested by the Board in July 2018

	Business Growth and Investment Strategy and Business Productivity and Inclusive Growth Programme	Update on the Work Programme (Strategic Investment Programme)	Economy and Enterprise (An Inclusive Economy)	RESOLVED that: 1. The update on the Business and Investment Review be noted. 2. An update on the Business and Investment review to be scheduled at an appropriate stage.	Requested by the Board in June 2018
	Oldham Council Libraries	Updated on Collaborative Schools	Economy and Enterprise (Cooperative Services)	RESOLVED that: 1. The overview of the Heritage, Libraries and Arts' Offer to schools be noted. 2. A discussion be scheduled related to access funding.	Requested by the Board in January 2019
Page 66	Thriving Communities	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	RESOLVED that: 1. The update on the Thriving Communities Programme be noted. 2. The request for support and engagement with the social prescribing roll-out across Oldham be agreed. 3. The request that elected members make community groups aware of the next tranche of Fast Grants be supported. 4. A further update be brought back to the Overview and Scrutiny Board in 12 months time.	Requested by the Board in November 2018
	Overview and Scrutiny Annual Report	Review of the Overview and Scrutiny During 2018/19	(Cooperative Services)	RESOLVED that the Overview and Scrutiny Annual Report for 2018/19 be commended to full Council.	
	Council Motions	Motions referred to Council by Full Council: Youth Council Motion re	Various	RESOLVED that: 1. A meeting be held with the Youth Council to discuss the motion, look at ways forward, review	

		Knife Crime Opposition Motion 1: Making a Commitment to the UN Sustainable Development Goals		national elements with a report back to the O&S Board and then Full Council. 2. The 17 goals be provided to officers who had an understanding of the issue, with responses co-ordinated into one report to come back to the Overview and Scrutiny Board.	
	O&S Board Work Programme:			RESOLVED that the Overview and Scrutiny Board Work Programme be noted and as follows:	
Page 67	Tackling Dog Fouling and Nuisance	Briefing Paper on issues raised in the motion	Neighbourhood Services (Outcome Driven Services)	1. The update related to Tackling Dog Fouling and Nuisance be noted. 2. Councillor Curley be nominated as the representative from the Overview and Scrutiny Board to work with officers to explore the campaign material and initiatives.	Requested by the Board on 18 Jun 19
	Tackling Speeding	Briefing paper on issues raised in the motion	Neighbourhood Services (Outcome Driven Services)	3. The update related to the Tackling Speeding motion be noted and that a workshop be arranged to discuss the way forward on the matter.	Requested by the Board on 18 Jun 2019
	Clean Air Update	Briefing paper for inclusion on the work programme	Neighbourhood Services (Outcome Driven Services)	4. The update related to the Clean Air – Idling of Vehicles and Bus Fleet Implications be noted.	Requested by the Board on 18 Jun 19
	Support to Community Groups re Community Assets	Request for a Task and Finish Group	Economy and Enterprise (Cooperative Services)	5. A Task and Finish Group be established to investigate the nature and extent of support available to community groups who sought to acquire the use of	

				Council owned assets for the promotion of community initiatives.	
Tuesday, 10th September 2019, 6.00 p.m.	Integrated Commissioning Update	Update on the service	Health and Wellbeing (Thriving Communities)		O&S Board October 2018
Deadline for reports: 30th August 2019					
	Transport Capital Projects	Update	Neighbourhood Services (Thriving Communities)		O&S Board 5 March 2019
Page 68	Selective Licensing	Outcome of the Review	Social Justice and Communities (Outcome Driven Services)		
	SEND Services	Updated on any outcomes from Ofsted / CQC	Education and Skills (Thriving Communities)		Requested by Board in January 2019
	Improvement of Public Safety in Oldham's Night Time Economy	Update on the work as statement in the motion referred to O&S	Social Justice and Communities (Cooperative Services)		Requested by the Board on 18 Jun 19
	Children's Services – Getting to Good	Update report on the progress of the Children's Transformation Plan and the Improvement Plan	Children's Services (Thriving Communities)		Requested by the Board on 18 Jun 19
Tuesday, 22nd October 2019 6.00 p.m.	Place Based Integration	Update on the Work Programme	Social Justice and Communities (Thriving Communities)		Requested by the Board in November 2018
Deadline for Reports: 11th					

October 2019					
	GM Clean Air Plan	Update on Final Business Case	Neighbourhood Services (Thriving Communities)		O&S Board 5 March 2019
	Care Leavers Housing Commitment	Information on the Policy	Planning (Cooperative Services)		Policy
Tuesday, 26th November 2019 6.00 p.m. Deadline for Reports: 15th November 2019	Safeguarding Boards Annual Reports (LSCB/LSAB)	Annual Reports	Health and Wellbeing and Children's Services (Thriving Communities)		Policy Framework
Page 69	Advertising A-Boards and Sign Policy Review	Review of scheme approved in 2018	Neighbourhood Services (Outcome Driven Services)		Requested by Board in October 2018
	Youth Justice Plan	Annual Report	Social Justice and Communities (Thriving Communities)		Policy Framework
Tuesday, 21st January 2020 6.00 p.m. Deadline for Reports: 10th January 2020	Libraries	Update on the provision of the service including in-depth collaborative schools offer and extension of home services to community centres and similar venues	Education and Skills (Cooperative Services)		Update requested by the Board in January 2019
	Generation Oldham	Update to include information on how the programme was offered	Finance and Corporate Services (Outcome Driven)		Update requested by the Board in January 2019

		across Greater Manchester	Services)		
	SEND Services	Update on the services and progress against the Written Statement of Action (WSOA)	Education and Skills (Thriving Communities)		Requested by Board in January 2019
	Oldham Town Centre Masterplan (to include an update on the Town Centre Parking Strategy)	Update to the Board	Economy and Enterprise (An Inclusive Economy)		Updates requested in November 2017 and January 2018
	Alexandra Park Eco-Centre and Northern Roots	Update on the progress of the project	Economy and Enterprise (Thriving Communities)		Update requested by the Board on 18 June 2019
Tuesday, 3rd March 2020 6:00 p.m. 70 Deadline for Reports: 21st February 2020	GM2040 Delivery Plan	Annual Update	Neighbourhoods Services (An Inclusive Economy)		Updated requested by the Board in March 2019
	Virtual School	Annual Report and Term Update	Education and Skills (An ambitious and socially mobile borough)		Update requested by the Board in March 2019
	Oldham Education Disadvantage and Social Mobility	Update on Educational Impact	Education and Skills (An ambitious and socially mobile borough)		Update requested by the Board in March 2019
	Resident First Programme	Delivering Digital by Design Update	Finance & Corporate Resources (Cooperative		O&S Board 5 March 2019

			Services)		
	Children's Safeguarding	Updating report on the implementation of the new safeguarding arrangements	Children's Services (Cooperative Services)		
	Corporate Parenting Panel Annual Report		Children's Services (Cooperative Services)		O&S Steering Group, 11 July 2019

PART B – ONE OFF MEETINGS AND WORKSHOPS

Date	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
TBC	Greater Manchester Spatial Framework	Update on the Development	Housing (Thriving Communities)			
TBC	Oldham Education Disadvantage and Social Mobility	Progress and Strategies	Education & Culture (Thriving Communities)	Autumn 2019		
TBC	Heritage, Libraries and Arts Offer to Schools	Discussion to be scheduled related to access funding	Economy and Enterprise (Cooperative Services)		Meeting to be scheduled between the Chair of Overview and Scrutiny Board and the Head of Heritage, Libraries and Art (from 23 Jul 19)	
TBC	Tackling Speeding	Workshop to be held to discuss the way forward	Neighbourhoods Services (Cooperative Services)		Workshop agreed 23 July 2019	
TBC	Community Assets	Task and Finish Group to be established to investigate the nature and extent of support available to community groups seeking to acquire use of Council	Economy & Enterprise (Cooperative Services)		Task and Finish Group agreed 23 July 2019	

		owned assets for promotion of community initiatives				
TBC	Youth Council Motion: Knife Crime	Meeting to be held to discuss the motion, look at ways forward, review national elements and report back to the Board and then Full Council	Children's Services (Thriving Communities)		Workshop agreed 23 July 2019	

PART C – OUTSTANDING ISSUES – DATES TO BE DETERMINED

When Discussed	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
Page 72	Local Government Ombudsman					
	Adult Safeguarding – Deprivation of Liberty Safeguards	Update to the Board	Health and Social Care (Thriving Communities)			
March 2019	Virtual School	Ofsted Recommendations and Action Plan	Education & Culture (Thriving Communities)			
	Environmental Health Trading Standards	Update on the service	Neighbourhood Services (Cooperative Services)			
	Early Help / Prevention Review	Update	Policing and Community Safety (Thriving Communities)			
	Multi-Agency Safeguarding Hub (MASH)	Update on the service	Policing and Community Safety (Thriving Communities)			

			Communities)		
	Adult Social Care Integration	Update	Health and Social Care (Thriving Communities)		
10 January 2019	Council Motion: Keeping our Villages and Rural Areas HGV Free	Update	Neighbourhood Services (Cooperative Services)		Board endorsed the outcome of the workshop. Update on further work with groups.

PART D – ACTIONS FROM PREVIOUS MEETINGS

Date of Meeting	Title of Report	Directorate	Action(s)	Date Completed and Outcome
18 Jun 19	Council Motion: Improving Public Safety in Oldham's Night Time Economy	People & Place	Update probe provided to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme	
18 Jun 19	Council Motion: Tackling Dog Fouling and Nuisance	People & Place	Initial investigations be made into examples of best practice and the potential contribution of the Dogs Trust and the matter be considered further at the next meeting of the Board (23 Jul 19) in conjunction with the work programme.	This was further considered at the O&S Board meeting held on 23 July 2019. Councillor Curley was nominated to work with officers to explore campaign materials and initiatives.
18 Jun 19	Council Motion: Tackling Speeding	People & Place	Further information and evidence be sought on the issues raised in the Motion including the potential for further work with the police and the community and the matter be considered further at the next	The briefing note was received on 23 July 2019. The Overview and Scrutiny Board agreed that a workshop be arranged.

			meeting (23 Jul 19) in conjunction with the work programme.	
18 Jun 19	Clean Air Update	People & Place	Members be provided with a briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from clean air proposals.	The Board received an update on idling of vehicles and bus fleet implications on 23 July 2019.
18 Jun 19	Children's Safeguarding	Children's Services	Update report on the implementation of the new arrangements be submitted to the Board in March 2020.	
18 Jun 19 Page 74	Children's Services – Getting to Good	Children's Services	Update report on the progress of the Children Services Transformation Plan and the Improvement Plan be submitted to the Board on 10 September 2019.	
18 Jun 19	Alexandra Park Eco-Centre and Northern Roots	Strategic Reform	<ol style="list-style-type: none"> 1. A site visit to the Northern Roots Project area be arranged. 2. A six-month update report be provided to the Board on the progress of the project. 	The site visit took place on 15 June 2019.
23 Jul 19	Council Motion: Making a Commitment to the UN Sustainable Development Goals	Various	Report to be brought back to O&S on the 17 goals	

Report to OVERVIEW & SCRUTINY BOARD

Improvement of Public Safety in Oldham's Night Time Economy

Portfolio Holder:

Councillor A. Shah - Cabinet Member for Social Justice & Communities

Officer Contact: Deputy Chief Executive – People & Place

Report Author: John Garforth – Trading Standards & Licensing Manager
/ Lorraine Kenny – Community Safety Manager

Ext. 5026

10th September 2019

Reason for the Report

The reason for this report is to update Members on work being undertaken across Greater Manchester in relation to improving public safety in the night time economy linked to the private hire and taxi trade and the suggestions made within the Council Motion, in particular the promotion of the 'Ask Angela' and 'Street Angel' schemes through Oldham College, Oldham Sixth Form and the University.

Recommendations

That Members note the work being undertaken across Greater Manchester and the ongoing work to promote the 'Ask Angela' and 'Street Angels' schemes.

Improvement of Public Safety in Oldham's Night Time Economy

1 Background

- 1.1 In 2018, GM's ten local authorities agreed to collectively develop, agree and implement a common set of minimum licensing standards for Taxi and Private Hire services that cover the whole of GM.
- 1.2 The primary driver for this work was to improve public safety, but vehicle age and emission standards in the context of the Clean Air agenda are now also a major consideration.
- 1.3 This approach seeks to establish a basic and common minimum in key areas, whilst allowing Districts to exceed these minimums where they consider this to be appropriate. The work to devise the Standards has been undertaken by the GM Licensing Managers Network, supported by TfGM.
- 1.4 A second strand of work has been to encourage Government to reform legislation and regulation regarding taxi and private hire, specifically to end the practice of out-of-area operation of private hire drivers and vehicles which undermines the effectiveness of local regulation. Government has now committed to this reform, although the legislative timetable is unclear.
- 1.5 This piece of work doesn't just cover the night time economy but covers public safety in general at any point of the day or night.

2 What do the Minimum Standards cover?

- 2.1 The consultation document being developed by GM Licensing Network will have the detail but in summary there are four areas of focus:

Drivers: Criminal Records Checks; Medical Examinations; Local knowledge test; English language; Driver training; Driving Proficiency; Dress Code and Fit and Proper criteria.

Vehicles: Vehicle emissions (diesel Euro 6 and above, petrol Euro 4 and above); Vehicle ages (under 5 years at first licensing, no older than 10 years); Vehicle colour (Black for Taxi/Hackney, white for PHV); Vehicle livery (common GM design with Council logo incorporated); Accessibly (all Taxis to be wheelchair accessible); Vehicle testing; CCTV; Executive Hire; Vehicle design and licensing requirements.

Operators: Private Hire Operators / staff will require basic criminal record check; more stringent requirements in relation to booking records; Operators to take more responsibility for the behaviour of their drivers.

Local Authorities: Applications may be submitted up to 8 weeks in advance of licence expiry; Once determined, licence issued within 5 working days; Agree to develop common

enforcement approach and a framework to which licensing fees are set; Councillors to receive training before they hear applications.

The consultation also asks for feedback on timings/phasing for the implementation of any Common Minimum Standards. The trade briefing note is attached to this report.

3 Trade Engagement

3.1 During the summer 2018, TfGM surveyed public views of taxi and private hire services. Findings included:

- 85% agreed that common identification for private hire vehicles licensed in GM would help people recognize them.
- 78% of those who expressed an opinion were comfortable or very comfortable with the idea of having CCTV in their taxi or PHV.
- More than three quarters thought the age and condition of vehicle was important. Just over half were currently satisfied with the age and condition of vehicles.
- Respondents were more concerned by the emissions from taxis than PHV
- There was less confidence that private hire drivers were fully licensed and trained than taxi drivers
- There were relatively high levels of dissatisfaction with both standards of driving and communication.

3.2 There have been several meetings bringing together GM District Licensing Chairs and Executive Members to ensure agreement with the Common Standards approach, for which there is much support, including from the GM Mayor.

3.3 Districts have also held a number of trade meetings in June 2019 to brief their local trades on both the proposed Minimum Licensing Standards and implications of the Clean Air agenda. The trades have had sight of the likely proposed Common Minimum Standards, with the vehicle age/emission/colour requirements drawing most comment, particularly from the taxi trade, given the context of the Clean Air Plan. The trade have been made aware that a Consultation will be launched at a later date.

4 Ask Angela and Street Angels Update

4.1 The Partnership Project Officer has continued to make efforts to engage with Oldham College, Oldham Sixth Form and the University in order to promote the schemes.

4.2 Prior to the end of the academic year 2018/19 the educational establishments had not provided specific schedules for engagement with students.

4.3 The Partnership Project Officer is continuing to work closely with the colleges and the University and will be scheduling engagement sessions in relation to personal safety and darker nights when the new academic year begins.

4.4 The Community Safety and Cohesion Partnership has recently received authorisation to utilise some of the Community Safety Grant (annual grant provided by the GM Mayor) for communications purposes and this now be used towards the production of localised materials promoting both schemes.

5 Recommendations

5.1 Members are asked to note the report and feedback any comments on its content.

6 Consultation

6.1 A consultation will be taking place once a timeline has been agreed. All licence holders, trade representatives and interested parties will be encouraged to respond.

7 Financial Implications

7.1 None

8 Legal Services Comments

8.1 In general terms the Local Government (Miscellaneous Provisions) Act 1976 enables a Council to impose conditions on driver, vehicle and operator licences. There are currently no national minimum standards/conditions. There is no restriction on Councils adopting joint minimum standards/conditions (subject to undertaking appropriate consultation/decision making process in relation to any proposals). D. Joy

9. Co-operative Agenda

9.1 Being a co-operative Council we work in ways which are ethical, fair and deliver good social value as well as value-for-money. It also means giving residents the opportunity to work in collaboration with us to design and even help deliver services. The aim of this piece of work is to design future services and work collaboratively with other GM Councils so support the aims of the vision.

10 Human Resources Comments

10.1 Not applicable

11 Risk Assessments

11.1 Not applicable

12 IT Implications

12.1 None

13 Property Implications

13.1 None

14 Procurement Implications

14.1 None

15 Environmental and Health & Safety Implications

15.1 None

16 Equality, community cohesion and crime implications

16.1 None

17 **Equality Impact Assessment Completed?**

17.1 In progress

18 **Key Decision**

18.1 No

19 **Key Decision Reference**

19.1 N/A

20 **Background Papers**

20.1 None

21 **Appendices**

21.1 Appendix 1 – Common Minimum Licensing Standards Proposals

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Proposed Greater Manchester Minimum Licensing Standards – June 2019

Introduction

About the proposed Greater Manchester Minimum Licensing Standards

Around 32 million trips are made in taxis and private hire vehicles in Greater Manchester each year. It's an important way for many people to travel around the city region.

There are around 2,000 taxis (known as black cabs or hackney carriages) and over 14,000 private hire vehicles (where you need to pre-book the journey in advance) licensed by the ten Greater Manchester authorities.



We want to make sure that anyone licensed by the ten Greater Manchester authorities who drives or operates a taxi or private hire vehicle in Greater Manchester meets the same minimum standards.

In addition, we want to support the trade to become fit for purpose for the 21st century and contribute to the vision for an integrated transport system. Currently, older licensed vehicles are damaging our environment and action is needed to address this important issue.

The proposed minimum standards have been developed by the ten Greater Manchester authorities to achieve a single vision for licensed vehicles in future, which support the GM Clean Air Plan proposals to tackle air pollution across Greater Manchester. These proposals will allow any person using a vehicle licensed in Greater Manchester to be assured that a high level and standard of check has been carried out. In addition, this will ensure, as far as possible, that the driver can be trusted, the vehicle is safe, and is not contributing to poor air quality. They will also be assured, as far as possible, that any operator licensed in Greater Manchester who they book a journey with will hold their information safely and that it will not be misused. This supports the key licensing principles of public protection.

It is proposed that where the current standards in a local authority are higher than the minimum standards, the current standards will remain in place.

We want to let the taxi and private hire trade in Greater Manchester know about the proposals before a formal consultation, which will take place later in 2019.

Greater Manchester's Clean Air Plan

Dirty air from road transport can seriously damage our health and plays a part in thousands of deaths every year. Along with other major cities across the country, Greater Manchester needs to reduce air pollution to legal levels as quickly as possible.

The 10 local councils in Greater Manchester, in conjunction with Transport for Greater Manchester, are developing a Clean Air Plan to tackle this major risk to our health.

The current proposals aim to introduce a Greater Manchester Clean Air Zone in which the most polluting buses, coaches, HGVs, vans, taxis and private hire vehicles would pay a daily penalty to drive in. This is alongside major government funding to clean up the region's most polluting vehicles.

We estimate that almost 1,400 taxis (around 69%) licensed in Greater Manchester and just over 4,000 private hire vehicles (about 36%) licensed in Greater Manchester would need to pay a daily penalty if a Clean Air Zone was introduced in 2021.

Find out more about the clean air proposals and take part in the conversation (which is open until 30 June) by visiting cleanairgm.com



The Proposed Greater Manchester Minimum Licensing Standards

Licensed Vehicles – emissions standards

The proposed Greater Manchester Minimum Licensing Standards must support the Clean Air Plan proposals to improve air quality across Greater Manchester in the shortest possible time. Therefore it is proposed that all Greater Manchester licensed vehicles meet the standards in government's Clean Air Framework: Euro 4 petrol engines (typically registered from 2005 onwards), Euro 6 diesel engines (likely to have been registered from 2016 onwards), or an ultra-low emission engine.

You can check the Euro Standard of your vehicle by visiting eurostandards.co.uk

Licensed Vehicles – age requirements

It is proposed that when a vehicle is first licensed, it would be under 5 years old (from the date of manufacture) and would only be licensed until it was 10 years old.

Licensed Vehicles – livery

It is proposed that a standard livery would apply across all vehicles, with the relevant authority issuing door and bonnet stickers to be placed on all vehicles. Private hire vehicles would be white in colour and taxis would be black and wheelchair accessible.

Examples can be seen below:



Licensed Vehicles – other proposals

- CCTV installed in all vehicles and this may include audio as well as visual recording
- Local authority specific licence plates to be displayed on the front and rear of vehicles
- No retrofitting of engines into older vehicles (although retrofit emissions technology may be installed if CVRAS approved)
- All vehicles over the age of three will be tested at least twice a year
- No vehicles that have been written off in any category to be licensed
- No roof signs permitted on private hire vehicles

Licensed Drivers

We are proposing minimum standards for drivers to create consistency:

- Undergo enhanced criminal records checks and register for the update service
- Undertake a Group 2 medical examination
- Have a local knowledge test
- Have an English language assessment
- Undertake driver training and proficiency
- Comply with a dress code

Private Hire Operators

It is proposed that:

- The minimum standards will require operators and their staff to undergo a basic criminal record check to ensure that only safe and suitable people have access to Operator records
- Operators will not be able to use the word 'taxi' in materials relating to their business
- Operators will have to abide by a more stringent set of requirements in relation to their booking records
- Operators will have to take more responsibility for the behaviour of their drivers and where they plot around Greater Manchester awaiting jobs

Common Licence Conditions

It is proposed that a common set of licence conditions will apply for whichever of the ten Greater Manchester authorities you are licensed by.

Criteria for Safe and Suitable Licence Holders

A Greater Manchester policy on the suitability of licence holders and applicants will be included in the proposed minimum standards and will be consulted upon.

Local Authority Standards

It is also important that there are a common set of standards from a regulatory perspective, which will be outlined as part of the forthcoming consultation.

What next?

- Take part in the Clean Air conversation by visiting cleanairgm.com by 30 June 2019
- Consider the implications of the proposed minimum standards for you and your business and discuss with your local representatives
- A formal consultation will take place on the minimum licensing proposals later in 2019. At that time a consultation pack will be available which will include full details of the proposals and key documents

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Economy and Enterprise Cabinet Portfolio

RCR-10-14	Western Gateway Town Centre Land and Property Acquisitions	Director of Economy	October 2019	Cabinet
Description: To acquire strategic land and properties across the Western Gateway of the Town Centre Document(s) to be considered in public or private: Private for financial and commercial reasons				
ECEN-08-06	Oldham Property Partnerships - Final Reconciliation	Director of Economy	October 2019	Cabinet
Description: Reconciliation of money held in OPP joint venture. Document(s) to be considered in public or private: Report to be considered in private due to its commercial sensitivity and detailing of financial affairs.				
ECEN-12-17	Oldham Heritage and Arts Centre Enabling Works	Director of Economy	October 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: The implementation of enabling works in relation to the development of a new heritage and arts centre and a new theatre. Document(s) to be considered in public or private: Part A Cabinet report (Oldham Cultural Quarter), 24th April 2017.				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ECEN-07-18	Hollinwood Junction Development Site - Disposal of land at Albert Street	Director of Economy	September 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: To approve the final terms for the disposal of land at Albert Street, Hollinwood. Document(s) to be considered in public or private: Private because it contains information relating to the financial and business affairs.				
ECEN-21-18	Meridian Development Company: Land at Meridian Centre and Crossbank Street, Primrose Bank [Werneth]	Director of Economy	October 2019	Cabinet
Description: Document(s) to be considered in public or private: Report will be considered in private due to commercial sensitivity.				
ECEN-02-19	Tommyfield Market Options	Director of Economy	November 2019	Cabinet
Description: To approve recommendations relating to the future of Tommyfield Market. Document(s) to be considered in public or private: Report is to be considered in private due to commercial sensitivity and detail of financial/business affairs.				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ECEN-05-19	Appointment of a construction partner for OMA and its associated off-site store	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Appointment of a construction partner for OMA (Oldham Museum and Archive) and its associated off-site store. Document(s) to be considered in public or private: Delegated report - Private The report will contain information relating to the financial or business affairs of third parties and the Council.				
ECEN-10-19	Final land transactions in respect to Saddleworth School	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Document(s) to be considered in public or private:				
ECEN-11-19	Saddleworth School Update	Director of Economy	October 2019	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Document(s) to be considered in public or private: Closed - Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because of commercial sensitivity.				

Education and Skills Cabinet Portfolio

Page 89	ES-01-19	Oldham Traineeship Project Update	Deputy Chief Executive People and Place – Helen Lockwood	October 2019	Cabinet
	Description: The Get Oldham Working Traineeship Programme funding will conclude by March 2019. The request is to extend the programme as per the recommendation Document(s) to be considered in public or private: None				
	EDS-04-19	Growth Funding Allocations	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Education and Skills (Cllr Shaid Mushtaq)
Description: To seek approval for funding for additional pupil places. Document(s) to be considered in public or private:					

Children's Services Cabinet Portfolio

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
CHS-01-19 New!	District Youth Offer	Strategic Director of Reform – Rebekah Sutcliffe	September 2019	Cabinet Member - Childrens Services (Cllr Amanda Chadderton)
<p>Description: To approve the acceptance of additional funding for the Youth Service to support the development of a district youth offer as outlined in the paper including the establishment of additional youth work posts for a period of 2 years to deliver the project activity.</p> <p>Document(s) to be considered in public or private: Public</p>				

Health and Social Care Cabinet Portfolio

HSC-04-19 New!	Approval to proceed to market for the procurement of a health improvement service with view to awarding a contract	Strategic Director of Reform – Rebekah Sutcliffe	September 2019	Cabinet
<p>Description: Having a high functioning health improvement service is an essential component of the range of services required to achieve better population health and reduce demand on health and social care services.</p> <p>The current stop smoking support and community NHS Health Check provision has been within the low intensity Early Help contract provided by Positive Steps Oldham since 1st April 2015 along with a number of other service elements. The contractual extension period to this contract is due to complete 31st March 2020.</p> <p>The proposal to proceed to market for the procurement of a new health improvement service for commencement 1st April 2020.</p> <p>Document(s) to be considered in public or private: Private due to commercially sensitive information.</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Housing Cabinet Portfolio

HSG-01-18	GMSF - Northern Gateway Masterplan	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet
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Description: The report explains how the Northern Gateway masterplan demonstrates:

the capacity of strategic economic and residential growth in the area;
 a development vision for the Northern Gateway; and,
 the delivery of spatial growth within the area.

Document(s) to be considered in public or private: Private on commercial sensitivity grounds

HSG-02-19	Housing Delivery Test Action Plan	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Housing (Cllr Hannah Roberts)
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Description: An action plan to set out how the Council will have regard to the Housing Delivery Test results.

Document(s) to be considered in public or private: Housing Delivery Test Action Plan and accompanying report. There may or may not be elements that are private depending on their sensitivity.

HSG-04-19 New!	Local Plan: Oldham's Monitoring Report 2018/19	Director of Economy	December 2019	Cabinet Member - Housing (Cllr Hannah Roberts)
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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: Under Regulation 34 and 35 of The Town and Country (Local Planning) (England) Regulations 2012 local planning authorities must make monitoring information available for inspection as soon as possible after the information becomes available. The Monitoring Report covers the previous financial year that is 1 April 2018 to 31 March 2019.</p> <p>In line with the Regulations the Monitoring Report provides details on whether the council is meeting the milestones set out in the Local Development Scheme (LDS) for preparing the various Local Plan documents. Performance is monitored against the LDS that was in place at the start of the monitoring period. The Monitoring Report also monitors a range of planning indicators, such as housing, employment and biodiversity, which seek to assess the effectiveness of the council’s land-use planning policies, and whether they are achieving their objectives and delivering sustainable development. This is our fifteenth Monitoring Report.</p> <p>Document(s) to be considered in public or private: Oldham's Monitoring Report 2018/19</p>				

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Neighbourhood Services Cabinet Portfolio

NEI-03-19	Highways Improvement Programme 2019/20 - 2021/22	Deputy Chief Executive People and Place – Helen Lockwood	March 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: Cabinet approved the £12m Highways Improvement Programme for delivery over the financial years 2019/20 to 2021/22 in March 2019.</p> <p>As part of the Programme there will be several schemes/groups of schemes with values exceeding £250,000 hence the need for an item on the key decision document. This item relates to any decisions made on tenders exceeding £250,000 in the 2019/20 financial year to ensure prompt delivery of the programme.</p> <p>Document(s) to be considered in public or private: N/A</p>				
<p>NEI-05-19</p> <p>Page 92</p>	<p>King Street Bridge - Parapet Works and Painting</p>	<p>Deputy Chief Executive People and Place – Helen Lockwood</p>	<p>September 2019</p>	<p>Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)</p>
<p>Description: Award of a tender to a contractor for parapet works at King Street Bridge</p> <p>Document(s) to be considered in public or private: Private - contains financially sensitive information from contractors.</p>				
<p>NEI-08-19</p>	<p>Growth Deal 3 Accessible Oldham Conditional Business Case</p>	<p>Deputy Chief Executive People and Place – Helen Lockwood</p>	<p>October 2019</p>	<p>Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)</p>

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: Oldham Council has been awarded a £6 million Local Growth Deal 3 grant by the Greater Manchester Combined Authority (GMCA) for the Accessible Oldham scheme. The scheme has already been granted Programme Entry status in the Greater Manchester Transport Capital Programme. The Combined Authority’s governance process requires the Council to prepare and submit Conditional and Final business cases to Transport for Greater Manchester (TfGM) in order for us to access the grant. Approval will be sought to submit the Conditional Business Case to TfGM for review by TfGM and subsequent approval by GMCA. Final business cases will be prepared for packages of work once the scheme has gained Conditional approval status.</p> <p>Document(s) to be considered in public or private: Proposed report: Growth Deal 3 Accessible Oldham Conditional Business Case.</p> <p>Conditional Business Case and accompanying appendices.</p> <p>Documents will be considered in private as they will contain commercially sensitive information.</p>				
NEI-09-19	GM Clean Air Plan - Approval to commence statutory consultation on key measures	Director of Economy	September 2019	Cabinet
<p>Description: Approval to commence statutory consultation on key measures</p> <p>Document(s) to be considered in public or private: Public report</p>				
NEI-14-19 New!	Tender award for A670 Safer Roads Fund	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: Works include improvements to the following junctions along the A670 route; Farrars Arms Junction Oaklands Road Junction (resurfacing) Greenfield Bends Chapel Road Junction Dobcross New Road Junction Document(s) to be considered in public or private: Private, contains commercially sensitive financial information.</p>				

~~S~~ocial Justice and Communities Cabinet Portfolio - None

~~F~~inance and Corporate Services Cabinet Portfolio

FCS-06-19	Report of the Director of Finance - Update on the 2019/20 Revenue Budget and revisions to the Medium Term Financial Strategy 2020/21 to 2023/24	Director of Finance – Anne Ryans	September 2019	Cabinet
<p>Description: To consider updates to the current financial forecasts and to revise the presentation of the Medium Term Financial Strategy for the Council (2020/21 to 2023/24) incorporating the latest Government and local information and projections. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Update on the 2019/20 Revenue Budget and revisions to the Medium Term Financial Strategy 2020/21 to 2023/24</p> <p>Background Documents: Various appendices</p> <p>Report to be considered in public</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
FCS-07-19	Report of the Director of Finance - Treasury Management Strategy Mid-Year Review 2019/20	Director of Finance – Anne Ryans	November 2019	Cabinet
<p>Description: Review of the performance for the first half of the financial year in relation to the Treasury Management Strategy for 2019/20. Document(s) to be considered in public or private: Report of the Director of Finance - Treasury Management Strategy Mid-Year Review 2019/20</p> <p>Background Documents - Various Appendices</p> <p>Report to be considered in public</p>				
FCS-08-19	Report of the Director of Finance - Budget 2020/21 - Determination of the Tax Bases for Council Tax Setting and for Business Rates Income Purposes	Director of Finance – Anne Ryans	December 2019	Cabinet
<p>Description: The determination of the tax bases for Council Tax setting and for Business Rates income for use in 2020/21 budget deliberations. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Budget 2020/21 - Determination of the Tax Bases for Council Tax Setting and for Business Rates Income Purposes</p> <p>Background Documents: Various appendices</p> <p>Report to be considered in public.</p>				
FCS-09-19	Report of the Director of Finance - Capital Programme & Capital Strategy for 2020/21 to 2024/25	Director of Finance – Anne Ryans	February 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: To consider the Council's Capital Programme and Capital Strategy. Document(s) to be considered in public or private: Proposed report title: Report of the Director of Finance - Capital Programme & Capital Strategy for 2020/21 to 2024/25</p> <p>Background documents: Various appendices</p> <p>Report to be considered in public.</p>				
FCS-10-19	Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2020/21 Budget Setting Process	Director of Finance – Anne Ryans	February 2020	Cabinet
<p>Description: To consider the statement of the robustness of estimates and adequacy of the reserves in the 2020/21 budget setting process. Document(s) to be considered in public or private: Proposed report title: Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2020/21 Budget Setting Process</p> <p>Background documents: Various appendices</p>				
FCS-11-19	Joint Report of the Deputy Chief Executive People and Place and Director of Finance - Housing Revenue Account Estimates for 2020/21 to 2024/25 and Proposed Outturn for 2019/20	Deputy Chief Executive People and Place – Helen Lockwood, Director of Finance – Anne Ryans	February 2020	Cabinet

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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: The Housing Revenue Account (HRA) outturn estimates for 2019/20, the detailed budget for 2020/21 and the strategic HRA estimates for the four years 2021/22 to 2024/25. Document(s) to be considered in public or private: Proposed Report Title: Joint Report of the Deputy Chief Executive People and Place and Director of Finance - Housing Revenue Account Estimates for 2020/21 to 2024/25 and Proposed Outturn for 2019/20</p> <p>Background documents: Various appendices</p> <p>Report to be considered in public</p>				
FCS-12-19	Report of the Director of Finance - Revenue Budget 2020/21 and Medium Term Financial Strategy 2020/21 to 2024/25	Director of Finance – Anne Ryans	February 2020	Cabinet
<p>Description: To consider the Administration's detailed revenue budget including budget reduction proposals and the presentation of the Medium Term Financial Strategy for the Council (2020/21 to 2024/25) incorporating the current policy landscape and Local Government Finance Settlement.</p> <p>Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Revenue Budget 2020/21 and Medium Term Financial Strategy 2020/21 to 2024/25.</p> <p>Background documents: Various appendices.</p> <p>Report to be considered in public.</p>				
FCS-13-19	Report of the Director of Finance - Treasury Management Strategy Statement 2020/21	Director of Finance – Anne Ryans	February 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: To consider the Council's Treasury Management Strategy for 2020/21 - including the Minimum Revenue Provision Policy Statement, Annual Investment Strategy and Prudential Indicators. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Treasury Management Strategy Statement 2020/21</p> <p>Background documents - Various appendices</p> <p>Report to be considered in public</p>				
FCS-14-19	Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 1	Director of Finance – Anne Ryans	September 2019	Cabinet
<p>Description: The report provides an update on the Council’s 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 30 June 2019 (Quarter 1)</p> <p>Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 1</p> <p>Background Documents: Appendices – Various</p> <p>Report to be considered in Public</p>				
FCS-15-19	Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 2	Director of Finance – Anne Ryans	December 2019	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
6696				
	<p>Description:</p> <p>The report provides an update on the Council’s 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 30 September 2019 (Quarter 2)</p> <p>Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 2</p> <p>Background Documents: Appendices – Various</p> <p>Report to be considered in Public</p>			
FCS-16-19	Revenue Monitor and Capital Investment Programme 2019/20 Month 8	Director of Finance – Anne Ryans	February 2020	Cabinet
<p>Description:</p> <p>The report provides an update on the Council’s 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 30 November 2019 (Month 8)</p> <p>Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Month 8</p> <p>Background Documents: Appendices – Various</p> <p>Report to be considered in Public</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
FCS-17-19	Revenue Monitor and Capital Investment Programme 2019/20 Quarter 3	Director of Finance – Anne Ryans	March 2020	Cabinet
<p>Description: Description: The report provides an update on the Council’s 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 31 December 2019 (Quarter 3)</p> <p>Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 3</p> <p>Background Documents: Appendices – Various</p> <p>Report to be considered in Public</p>				
FCS-17-19	Enforcement Service Provision	Director of Finance – Anne Ryans	September 2019	Cabinet Member - Finance and Corporate Services (Deputy Leader - Cllr Abdul Jabbar)
<p>Description: To procure external enforcement services for Council Tax and Business Rates</p> <p>Document(s) to be considered in public or private: Private - contains information relating to the financial or business affairs of any particular person including the Council</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Commissioning Partnership Board

CPB-12-19	Section 75 Agreement	Chief Executive/Accountable Officer NHS Oldham CCG	September 2019	Commissioning Partnership Board
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Description: To provide notification of decisions to be taken by the Commissioning Partnership Board.
 Document(s) to be considered in public or private: Reports to be considered in private due to commercial sensitivity and details related to financial and business affairs.

CPB-14-19 New!	Using Local Resources to Bring People and Communities Together to Achieve Positive Change	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	September 2019	Commissioning Partnership Board
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Description: To present options for funding, designing, delivering and embedding asset-based approaches training for the Oldham Cares Workforce
 Document(s) to be considered in public or private: Report due to be considered in private as it relates to the business and financial affairs of the Council and its partners

Key:

New! - indicates an item that has been added this month

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 SEPTEMBER 2019

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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- Notes:
1. The procedure for requesting details of documents listed to be submitted to decision takers for consideration is to contact the Contact Officer contained within the Key Decision Sheet for that item. The contact address for documents is Oldham Council, Civic Centre, West Street, Oldham, OL1 1UH. Other documents relevant to those matters may be submitted to the decision maker.
 2. Where on a Key Decision Sheet the Decision Taker is Cabinet, the list of its Members are as follows: Councillors Sean Fielding, Arooj Shah, Abdul Jabbar MBE, Amanda Chadderton, Shaid Mushtaq, Zahid Chauhan, Ateeque Ur-Rehman, and Hannah Roberts.
 3. Full Key Decision details (including documents to be submitted to the decision maker for consideration, specific contact officer details and notification on if a report is likely to be considered in private) can be found via the online published plan at: <http://committees.oldham.gov.uk/mgListPlans.aspx?RPId=144&RD=0>

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of the Local Government Act 1972.

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